IN RE:

PETITION FOR SPECIAL HEARING

NW/S Shepperd Road, E of

Gerting Road

(2800 Shepperd Road)
10th Election District
3rd Councilmanic District

* BEFORE THE

* DEPUTY ZONING COMMISSIONER

* OF BALTIMORE COUNTY

* Case No. V96-300-SPH

Joyce Ewers, Legal Owner;

Baltimore County Department of Permits & Development Management (PDM), Division of Zoning Enforcement - Petitioner

FINDINGS OF FACT AND CONCLUSIONS OF LAW

Petition for Special Hearing for that property known as 2800 Shepperd Road, located in the vicinity of Gerting Road in Monkton. The Petition was filed by the Baltimore County Department of Permits and Development Management (PDM), through Donna Thompson, Code Enforcement Inspector. The Petitioners seek a determination as to whether the activities taking place on the subject property, zoned R.C.2, are permitted uses, either individually or collectively, for commercial purposes within the spirit and intent of the Baltimore County Zoning Regulations (B.C.Z.R.).

Appearing at the hearing on behalf of the Petition were Donna Thompson, Code Enforcement Inspector with PDM, Detectives Janet A. Ensor and Verna Widenhouse, and Officer Debby Chenoweth with the Baltimore County Police Department, all of whom were represented by Lee S. Thomson, Esquire, Attorney at Law with the Baltimore County Office of Law. Appearing in response to the Petition for Special Hearing were Mrs. Joyce Ewers, legal owner of the subject property, and her attorney, John B. Gontrum. Esquire. In addition, numerous citizens from the Monkton area appeared at the hearing, all of whom signed the Citizens' Sign-In Sheet.

Testimony and evidence offered revealed that the property which is the subject of this special hearing, consists of 15.24 acres, more or

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less, zoned R.C. 2 and is improved with a large single family dwelling, swimming pool and other accessory outbuildings. As noted above, several Officers from the Baltimore County Police Department attended the hearing and testified concerning the uses they observed being conducted on the site during the course of their investigation. Apparently, the Police became involved in this matter after receiving numerous complaints from individuals who had visited the property in response to advertisements about it being a "Dude Ranch". The Petitioners submitted into evidence as Petitioner's Exhibit 1, a brochure advertising the "Lone Paris Dude Ranch" located at 2800 Shepperd Road in Monkton. The brochure advertises the property as a Dude Ranch offering a variety of activities, including golf, horseback riding, hayrides, heated swimming pool, horseshoes, water rafting, rainbow trout fishing, Texas Bar-B-Q, campfires, hiking trails, for hunting, and other types of recreational activities, all of which would cost patrons a mere \$149 for a three-day, two-night stay.

Detective Ensor testified that she personally investigated the property in September, 1995 at which time she was met at the site by Ms. Ewers, the property owner, and a Mr. Brown. Detective Ensor was informed by Ms. Ewers that the Dude Ranch was not open at that time as they were making renovations to the property. Ms. Ewers described the operation of her business and the types of activities and accommodations offered to patrons. Detective Ensor further investigated whether the subject property had applied for or obtained the proper permits from Baltimore County in order to operate this "Dude Ranch". Detective Ensor testified that the Zoning Office informed her that no permit had been issued for the use of the property as either a "Dude Ranch" or as a Bed and Breakfast. Furthermore, Detective Ensor found that the Comptroller of the Treasury had issued

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no sales tax permit for the property and that the Department of Agriculture had not issued a riding stable permit for the property.

Detective Ensor also interviewed residents who had actually stayed at the Lone Paris Dude Ranch. While interviewing a Mr. Joseph Carterelli, Detective Ensor was informed that the golf course consisted of coffee tims placed into the ground in which participants were to putt the golf ball. Mr. Carterelli stated that the swimming pool was not clean and unsuitable for swimming. He further stated that fried chicken was brought in from an outside restaurant and that refrigerated lunches were provided to guests. Detective Ensor testified that she also interviewed other individuals who both visited and stayed at the Lone Paris Dude Ranch.

Detective Verna Widenhouse testified that she also investigated the Dude Ranch. She testified that on October 13, 1995, she went to the property posing as a Ms. Scalise who had previously made reservations to stay. Detective Widenhouse testified that she was greeted at the property by Ms. Ewers, was welcomed into the home and showed into the sitting room and dining room areas. Ms. Ewers informed Detective Widenhouse that dinner would be served later, that there would be country dancing later, and that her sleeping quarters would be in the basement of the home. Detective Widenhouse observed during her visit a pool table, an old projection TV, and coffee maker, and old worn out furniture located in the basement area of the house. She further testified that the water in the swimming pool was green in color, appeared filthy, and contained many leaves and twigs. When she asked if the pool was available for swimming, Ms. Ewers told her "yes". Detective Widenhouse also observed that the grass had been mowed in a circular fashion, apparently in an attempt to represent a golf green. She also visited the barn stable area and saw

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three horses, which, in her opinion, were unkempt and full of burrs, and that there was a lot of manure around the stable area, which was not well-maintained. Detective Widenhouse then left the premises and called Ms. Ewers and told her that the accommodations were not satisfactory, at which time her investigation of the property was concluded.

On behalf of his client, Mr. Gontrum called Ms. Donna Thompson, Code Enforcement Inspector for Baltimore County, to testify. Ms. Thompson testified that Ms. Ewers had submitted an application for a use permit to operate a Bed and Breakfast on the subject site; however, that application was denied by Ms. Thompson. The application changed the nomenclature of the operation from a Dude Ranch to a Bed and Breakfast.

In response to questioning, Ms. Thompson testified that many of the requirements of Section 402.D of the B.C.Z.R. which are applicable to Bed and Breakfast facilities were met by the Petitioner; however, she could not provide testimony that the Petitioner satisfied all of those requirements. Furthermore, it should be noted that the hearing on this matter was not to approve its use as a Bed and Breakfast, for which an application, as noted above, was denied by Baltimore County.

Ms. Thompson was the only witness called by the owner of the property to testify in response to the Petition for Special Hearing. The activities taking place on the property, as advertised in the brochure marked Petitioner's Exhibit 1, and as testified to by the Detectives who appeared on behalf of the Petition, were not denied or contradicted by the property owner. Taking into consideration the types of activities that are taking place on the property, and as advertised in Petitioner's Exhibit 1, I find that the owner of the property is operating a hotel, as that term is defined in Section 101 of the B.C.Z.R., Page 1-19 thereof. The

zoning classification for the subject property is R.C.2, which does not permit a hotel use to exist. Therefore, the Petitioner's use of the property as noted above must cease immediately. Furthermore, the subject property shall only be utilized as a single family residence, until such time as the property owner obtains a valid use permit from Baltimore County which would permit the use of the property in some other fashion.

Pursuant to the relief requested in the Petition for Special Hearing, the hearing on the merits of this case, and the memoranda submitted by Counsel, I find that the activities and services offered on the property known as 2800 Shepperd Road constitute that of a hotel, as that term is defined within the B.C.Z.R., and as such, is not a permitted use of this property.

IT IS FURTHER ORDERED that the property known as 2800 Shepperd Road shall only be utilized for residential purposes, until such time as a valid use permit for some other permitted use within the R.C.2 zone shall be issued to the property owner.

TIMOTHY M. KOTROCO

Deputy Zoning Commissioner

for Baltimore County

TMK:bjs

Baltimore County Government Zoning Commissioner Office of Planning and Zoning



Suite 112 Courthouse 400 Washington Avenue Towson, MD 21204

(410) 887-4386

April 15, 1996

John B. Gontrum, Esquire 814 Eastern Boulevard Baltimore, Maryland 21221

RE: PETITION FOR SPECIAL HEARING

NW/S Shepperd Road, E of Gerting Road

(2800 Shepperd Road)

10th Election District - 3rd Councilmanic District

Joyce Ewers, Legal Owner; Baltimore County Department of Permits and

Development Management (PDM), Petitioner

Case No. V96-300-SPH

Dear Ms. Ewers:

Enclosed please find a copy of the decision rendered in the above-captioned matter. The Petition for Special Hearing has been denied in accordance with the attached Order.

In the event any party finds the decision rendered is unfavorable, any party may file an appeal to the County Board of Appeals within thirty (30) days of the date of this Order. For further information on filing an appeal, please contact the Zoning Administration and Development Management office at 887-3391.

Very truly yours,

TIMOTHY M. KOTROCO

Deputy Zoning Commissioner

lunther 16 from

for Baltimore County

TMK:bjs

cc: Ms. Joyce Ewers 2800 Shepperd Road, Monkton, Md. 21111

James W. Constable, Esquire, Wright, Constable & Skeen 250 W. Pratt Street, 13th Floor, Baltimore, Md. 21201-2467

Ms. Donna Thompson, PDM
Mr. Lee Thomson, Office of Law
People's Counsel; Case File

1. W.

Petition for Special Hearing

Case **: __V-96-300-SPH

to the Zoning Commissioner of Baltimore County

for the property located at 2800 Shepperd Rd., MOnkton, MD

which is presently zoned

This Petition shalf be filed with the Office of Zoning Administration & Development Management. Ballimore County hereby pelltions for a Special Hearing under Sections 26-3 and 26-121(a) of the County Code and Section 500 6 of the Zoning Regulations of Ballimore County, for the Zoning Commissioner to conduct a hearing involving a violation or alleged violetion or non-compliance with any zoning regulations of order issued by the Zoning Commissioner, Board of Appeals or Court, or for the proper interpretation thereof, more specifically:

Section number(s):

101, 102.1, 1A01.2B., 422, 402D, 500.6, 500.7 "Accessory Use", "Amusement Devices", "Bed and Breakfast Home or Inn", "Dwelling" "Hotel or Motel", "Restaurant, Standard", "Riding Stable",

Nature of violation(s): "Nightclub"

To determine whether golf, horseback riding, hayrides; sports such as archery, croquet, volleyball, ping pong, pinball, pool, horseshoes, also, campfires, bar-b-q's, country dancing, talent shows, restaurant, hotel, bed and breakfast home or inn are uses permitted either individually or collectively for commercial purposes within the spirit and intent of the Baltimore County Zoning Regulations.

I do solemnly affirm that the contents stated above are correct to the best of my knowledge, information and belief.

JOYCE EWERS 2800 SHEPPERD ROAD MONKTON MD 21111

ALICE BROWN 4 "L" KINGS CROSSING COURT COCKEYSVILLE MD 2103D

ROGER BROWN 2800 SHEPPERD ROAD MONKTON MD 21111

To appear and lestify in the matter of an alleged zoning violation or for the purpose of a proper interpretation of the zoning regulations or order of the Zoning Commissioner, Board of Appeals or Court

ROOM 118, OLD COURTHOUSE

Hearing Date: MARCH 28, 1996

Time: 9:00

am /aimi Location: 400 WASHINGTON AVE., TOWSON MD 21204

Please be advised that your failure to appear at the date, time and location stated above could result in your attachment.

OFFICE	JSE C	NLY

ESTIMATED LENGTH OF HÉARING

RE: V-96-300-SPH

Notice of Hearing mailed to the following parties:

Mr. & Mrs. Richard A. Uhler/3800 Sheppered Road/Monkton MD 21111

Mr. & Mrs. John B. Holmes/3022 Shpperd Road/Monkton MD 21111

Mr. & Mrs. Michael McCaughey/2639 Sheppered Road/Monkton MD 21111

Ms. Elizabeth S. Dow/2936 Shepperd Road/Monkton MD 21111

Ms. Faye J. Garrison/2525 Sheppered Road/Monkton MD 21111

Mr. Garet E. Winants/2637 Shepperd Road/Monkton MD 21111

Mr. & Mrs. James K. McManus/2805 Shepperd Road/Monkton MD 21111

Mr. & Mrs. Richard A. Moore/16730 J. M. Pearce Road/Monkton MD 21111

Mr. & Mrs. Philip E. Spector/20 Shaded Glen Ct/Owings Mills MD 21117

Mr. & Mrs. Joseph L. Kroart/2900 Shepperd Road/Monkton MD 21111

Mr. & Mrs. John H. Ensor/16909 Gerting Road/Monkton Md 21111

Mr. Henry W. Kone/3016 Shepperd Road/Monkton MD 21111

Ms. Agnes R. Holmes/3002 Shepperd Road/Monkton MD 21111

Ms. Nancy W. Susman, et al/H. B. Peck, Jr/405A Central Ave/Towson

Mr. & Mrs. Arthur B. Holmes/16801 Gerting Road/Monkton MD 21111

Mr. John W. Marshall/3001 Sheppard Drive/Monkton MD 21111

Mr. Eric W. Snyder/Ms. Lana Wiester/2500 Shepperd Rd/Monkton MD 21111 Winnie Carpenter/Constituent Service Coordinator/Executive Office Honorable T. Bryan McIntire/Councilman/District 3

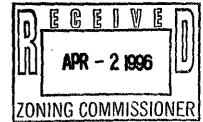
Det. Janet Ensor/Balto. Co. Police/700 E. Joppa Road/Towson MD 21204

NOTE: FOR INFORMATION REGARDING THIS HEARING, PLEASE CALL 887-3391.



400 Washington Avenue Towson, Maryland 21204 (410) 887-4420

Fax: (410) 296-0931



April 1, 1996

The Honorable Timothy M. Kotroco Deputy Zoning Commissioner 400 Washington Avenue Towson, Maryland 21204

RE: Petition for Special Hearing

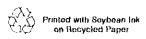
Case No. V-96-300-SPH 2800 Shepperd Road Monkton, Maryland

Dear Mr. Kotroco:

At the conclusion of the hearing in the above captioned matter on March 28, 1996, you invited counsel to submit memoranda. As my remarks will be brief, I have taken the liberty of doing so in letter form. I trust that this will be acceptable.

There were, in essence, two stages to this proceeding. The testimony and evidence which was presented by this office, on behalf of the Petitioner, related to the use of the property occurring prior to the date of the hearing. I would urge you to find, based upon that evidence, and taking into account that it was unrebutted, that the Respondents had conducted or operated a hotel upon the premises above referenced during the period September through November, 1995. The brochure authored by the Respondents (Petitioner's Exhibit No. 1) described the premises as "The Lone Paris Dude Ranch". The term "Dude Ranch" is not defined in the Baltimore County Zoning Regulations (BCZR). Turning then to the definition contained in Webster's Third New International Dictionary, the term "Dude Ranch" is defined as "a ranch or resort for vacationers offering primarily horseback riding and other activities typical of western ranches". A review of Petitioner's Exhibit No. 1 would seem to suggest that only a few of the amenities listed thereon could be said to be "typical of western ranches".

The BCZR defines a hotel as follows:



"A building or group of buildings containing guest rooms or units, where, for compensation, lodging is provided on a daily, weekly, or similar short-term basis. A hotel or motel shall be deemed to include any establishment which provides residential living accommodations on a short-term basis such as an apartment hotel. A hotel or motel may contain restaurants, meeting rooms, recreation facilities, lounges, retail shops, and personal services as ancillary uses."

In the instant case the evidence has established that the building on the premises contained guest rooms where lodging was provided for compensation on a short-term basis. The evidence would further reflect that meals were served on the premises (as in restaurants) and that numerous recreation facilities were provided as ancillary uses.

It is therefore respectfully suggested that an application of the evidence presented before you to the definition quoted would lead to the conclusion that the use of the premises during the period stated was that of a hotel which use is not a permitted use in a residential zone under any circumstances. Similarly, even were it determined that the use of the property was that of a "Dude Ranch" as Respondents described it in their brochure, neither is that use a permitted use in a residential zone.

The second aspect of the proceeding before you was an effort on the part of one of the Respondents to adduce testimony from an employee of the Department of Permits and Development Management which would substantiate the proposition that the use of the subject property for the operation of a bed and breakfast home or a bed and breakfast inn, uses permitted in residential zones by the BCZR as a matter of right, would necessarily include numerous and varied ancillary uses such as those described and referred to in Petitioner's Exhibit No. 1. To dispose of this contention one must consider two matters. The first of those is the definition of a "Bed and Breakfast Inn" as found in the BCZR (Respondent's application for a use permit, introduced into evidence as an exhibit, reflected an intent to provide four rooms for paying guests):

"A tourist home that provides four to twelve rooms (limited to a maximum of 16 persons) for paying guests on an overnight basis for periods not to exceed 14 days with breakfast being available on premises at no additional cost. A bed and breakfast inn is allowable only in a building originally constructed as a one-family dwelling pursuant to the provisions and procedures prescribed in Section 402D of these regulations."

The definition of use makes it unequivocally clear that the use contemplated is that for a room on an overnight basis plus the provision of breakfast. No reference is made in the definition to amenities or ancillary uses such as is included within the definition of a hotel, supra.

Secondly, one must consider the fact that a bed and breakfast use is a use permitted as a matter of right in all residential zones as opposed to a hotel which is a use absolutely prohibited in all residential zones. Had the County Council intended to permit the same amenities to be included in the operation of a bed and breakfast inn as are permitted in the operation of hotel, it would have said so. Additionally, it is inconceivable that the Council would have intended to permit such uses, unrestricted and as a matter of right, in all residential zones.

In sum, and for the reasons stated, Petitioner would urge you to find:

- 1. That during the period September through November, 1995, the property situate at 2800 Shepperd Road was used as a "hotel" as that term is defined in the Baltimore County Zoning Regulations, and;
- 2. That where a permit has been issued for the use of residential property for the operation of a bed and breakfast inn the use of the property by, or for the benefit of the paying guests thereon, is limited to lodging and the provision of a breakfast meal.

Respectifully,

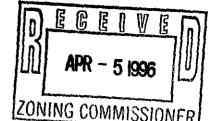
Lee S. Thomson

Assistant County Attorney

LST/ile

cc: John B. Gontrum, Esquire James W. Constable, Esquire

A. A. A.



PETITION FOR SPECIAL

BEFORE THE

HEARING TO DETERMINE

ZONING COMMISSIONER FOR

APPROPRIATE USAGE OF SITE

BALTIMORE COUNTY

IN AN R.C. 2 ZONE FOR BED AND *

BREAKFAST OR OTHER USAGE

CASE NO. V-96-300-SPH

IN RE: 2800 SHEPPERD ROAD

* * * * * * * * * * *

MEMORANDUM OF RESPONDENT

STATEMENT OF THE CASE

This matter came about as the result of a Petition for Special Hearing filed by the Office of Zoning Administration to determine generally what uses occurred at 2800 Shepperd Road and whether those uses met the criteria of a bed and breakfast or some other use. Also sought was a determination of what accessory uses, if any, were appropriate with the bed and breakfast. No allegations were made that the buildings on the site were not in compliance with regulations, nor that the site could not comply with dwelling, agricultural or bed and breakfast uses.

STATEMENT OF FACTS

Testimony at the hearing came from two (2) Baltimore County police officers and from Donna Thompson, the Office of Zoning Administration Representative who filed the Petition. The testimony from the officers indicated that owners of the property in September had issued an advertisement brochure for the "Lone Paris Dude Ranch" and that they had acted on an inquiry about it. Initially, when the police visited the site in September, they were told that it had not opened for business, and there was nothing

ا المستعدية الساء from their visit to indicate that it had. What the police saw on their initial visit was a rather large dwelling with a swimming pool and a stable in the rear. Aerial photographs were admitted showing the layout of the site including the house, a parking area, a swimming pool, and a stable to the rear of a lot. The lot is approximately 15.2 acres in size. The police were told that the site would be opened for a bed and breakfast and would have various amenities.

Subsequently, in the middle of October, 1995, two police officers posing as guests registered for rooms at the bed and breakfast. They did not spend the night, however, nor did they have any food on the premises. The swimming pool was closed. Horseback riding was said to be available for guests, and there appeared to be four "green-type" areas for playing golf on the property. Other information developed by the police indicated that food was served on the premises for breakfast and brought in from off-site at other times. There may have been a campfire and a hayride for guests. The police also saw a pool table in the basement of the house.

Donna Thompson, a code enforcement inspector with Baltimore County, saw no activities on the site during her visit. She testified that she had processed an application for a bed and breakfast use permit in November, 1995, which she had recommended turning down due to the presence of an inoperable recreational vehicle on the site. She also indicated that she turned down the request because she was not sure what was happening on the site.

On examination, Ms. Thompson indicated that the site met the criteria for a bed and breakfast home or inn as defined in Section 101 of the Baltimore County Zoning Regulations (hereinafter referred to as the BCZR) and as conditioned in Section 402D of the BCZR and the Zoning Policy Manual. The dwelling on the site is the dwelling of the owner of the property, the site is on a large lot with ample frontage and is located in an historic district. Her research indicated that the site would qualify for a bed and breakfast.

Additionally, Ms. Thompson indicated that the pool table, swimming pool and horses, could be appropriate accessory uses, if no additional charge was made for the amenities for paying guests, and if they were not made available to the general public.

Documentation provided by Petitioner indicated that Ms. Joyce Ewers purchased the property on October 27, 1995, which deed was recorded in December, 1995. She had applied for a state retail sales tax permit for a bed and breakfast, and an inquiry had been made by a previous owner of the property apparently with Baltimore County's Department of Environmental Protection and Resource Management about that Department's restrictions on a bed and breakfast. The bed and breakfast permit application in November, 1995, included a copy of a revised brochure that did not include the amenities accessory to the bed and breakfast listed in the "Lone Paris Dude Ranch" brochure acted upon by the Baltimore County Police Department.

DISCUSSION

The Special Hearing request is not seeking a determination that the Respondent was actually doing anything in violation of the zoning code. Rather, the Special Hearing in a rather abstract way is asking what uses are permitted and what uses are not permitted on a site such as this. The Special Hearing is actually not about what violations may or may not have occurred or about the actual usage of the site. The Hearing really is an attempt to get direction as to characteristics of a rural bed and breakfast and the amenities that one may offer the guests. This conclusion is borne out by the testimony of the police officers, whose testimony went more to what Respondent wanted to do than to what they actually witnessed on the site. From what they witnessed and experienced one could only conclude that at most a bed and breakfast existed even if more was actually intended. Thompson testified that the request for Special Hearing was prompted more from the initial brochure than from anything she actually saw or that the police saw occurring on the site. Clearly, for instance, there was no testimony that there was a standard restaurant or nightclub, and a pool table or even pinball machine in the basement of a residence does not constitute an arcade or a regulated device. There was no testimony that the swimming pool was used. Even if guests at the house were permitted to ride the horses, this does not constitute a riding stable if the horses were not kept for hire. Horses are permitted as of right on a parcel of this size in an R.C. 2 zone.

The other factor to be considered is that there is no question but that actual activity on the site occurred at most over a span of several weeks in October of 1995. When the police visited the site in September, they noted nothing but a residence on the site. When the site was revisited in November, there were no activities on the site. There is testimony that an application was filed for a bed and breakfast and that same was reviewed by the County. When the county inspectors visited the site to review the application, they noted none of the activities other than the dwelling and horses as being on the site.

One of the real issues in the case is that Respondent characterized itself using terms that had a different meaning perhaps to them than to County officials and others. Could a "Dude Ranch" be a bed and breakfast? Yes, provided it met the definition and conditions of a bed and breakfast. No, if it is intended to be a major resort. Is it permissible to have rooms to rent for overnight guests with breakfast on the premises for guests at no additional cost? That is the definition of a bed and breakfast. Clearly, the few rooms noted by the police as available would qualify the house as a bed and breakfast. This is not a hotel. This is a house, lived in by the owner, in an historic district. It was built prior to 1988 and was designed as a primary residence.

Why shouldn't guests, paying or non-paying, be allowed to use the amenities that the owner chose for himself or herself, provided that there is no charge for their utilization? Can not guests at a bed and breakfast play ping pong, watch TV, maybe shoot a game of pool in a recreation room, or even swim, if that is available? If these amenities existed for the owner, is the owner required to tell guests, paying or non-paying, "No, this can not be used by you?"

If the owner has horses, guests should be permitted to ride them provided that they are not for hire to the general public and provided that they belong to the owner. As long as the horses are not "for hire" and are not being boarded for others, they are permitted to be stabled on the site as a matter of right. An animal boarding place is defined in the BCZR as the keeping of the animals of others. There was no allegation that this was ever intended or occurred. A riding stable is defined as a place where horses are boarded or kept for fire. Again, there is no allegation that this was ever intended or occurred.

Claims by the County that this facility is a hotel or motel are patently false. The facility is a residence, and only a very few rooms are for overnight guests. It must be granted that the definition of a hotel or motel is very broad. The definition could be read to include bed and breakfast facilities as they do have rooms for rent on a short term basis. Clearly, however, bed and breakfast facilities are limited to being the primary residence of the owner, and the list of permitted hotel amenities simply is not applicable to such a facility. Interestingly, none of the amenities listed on the back of the September brochure are out of the ordinary for single family, rural dwellings. A sing-along or

piano playing hardly qualifies for a nightclub use.

Finally, it should be noted that the application for a conditional use sent to the county in November greatly modified the initial proposal by dropping many of the amenities. The county had before it a true "no frills" bed and breakfast. There was no allegation that it was even in operation at that time. There is no reason why the facility as proposed should not be allowed as a matter of right as called for in the BCZR, and really no reason why some of the amenities normally accessory to a rural dwelling should not also be accessory to a bed and breakfast.

The test of permitted accessories to a bed and breakfast should be whether they would be permitted to a dwelling within the Since the dwelling is the key to being a bed and same zone. breakfast, the uses accessory to a dwelling should also be accessory to a bed and breakfast. Based on location of the bed and breakfast these might include a pool or a tennis court or even boat rides in the case of the Bauernschmidt house bed and breakfast. These amenities are based on the residential use of the site. limited use of the facilities might also include meals served at other times during the day. The key is whether separate charges are made for the services. An afternoon tea or evening refreshment simply should not be considered a restaurant use. distinguishing factor, of course, is whether a separate charge is made for the service. Another factor would be the spontaneity of There was no scheduled entertainment of any kind; no requirement that meals be taken or served at a particular time; no statement that any of the initially proposed activities would occur except if desired. This is much more like a residence, where guests take what comes than a hotel or resort with scheduled activities. If the cost for the visit to the house is all inclusive, then whatever "extras" are thrown in as part of the dwelling use clearly are not part of a separate commercial usage of the site. Even Ms. Thompson agreed that the proposed uses of the property may well be appropriate uses provided that there is no separate charge.

Zoning has had to deal in recent years with hayrides from farms being a permitted or a commercial use. They could be argued to be part of farm use or even a community activity, but the use of a horse drawn wagon for which no charge is solicited is not a commercial use.

This distinction between an amenity and a commercial use would apply also to the owner permitting a guest to use a vehicle to sight see or to the owner picking up a guest at the airport. In the former case there is certainly no car rental agency and in the latter case there is certainly no taxi business.

In evaluating the Special Hearing request there should be a separation among what was proposed to take place, what did take place and what is now proposed. It should also be noted that there was no evidence that some of the items mentioned in the Special Hearing request were ever proposed let alone actually offered. The purpose of the request would appear to be to get a sense of direction as to how such uses should be evaluated.

CONCLUSION

In conclusion, we would agree that neither a hotel, motel, nightclub or restaurant is permitted in an R.C. 2 zone. We also do not believe that there was any evidence presented indicating that such usage occurred or was even proposed. We further agree that even though animal boarding places and riding stables are permitted uses, they require a special exception. We also would urge that there is no evidence from which one could assume that animals were being offered for hire. There is evidence that a bed and breakfast was the intended use of the site, and we believe that properly constrained such use is permitted as of right on the site and that the amenities offered as a residence do not conflict with that usage.

Respectfully submitted,

the second second

John B. Gontrum

cc: Lee S. Thomson, Esq.
James W. Constable, Esq.

ENTRY OF APPEARANCE

Please enter the appearance of the People's Counsel in the abovecaptioned matter. Notice should be sent of any hearing dates or other proceedings in this matter and of the passage of any preliminary or final Order.

PETER MAX ZIMMERMAN

People's Counsel for Baltimore County

ter Max Timmerman

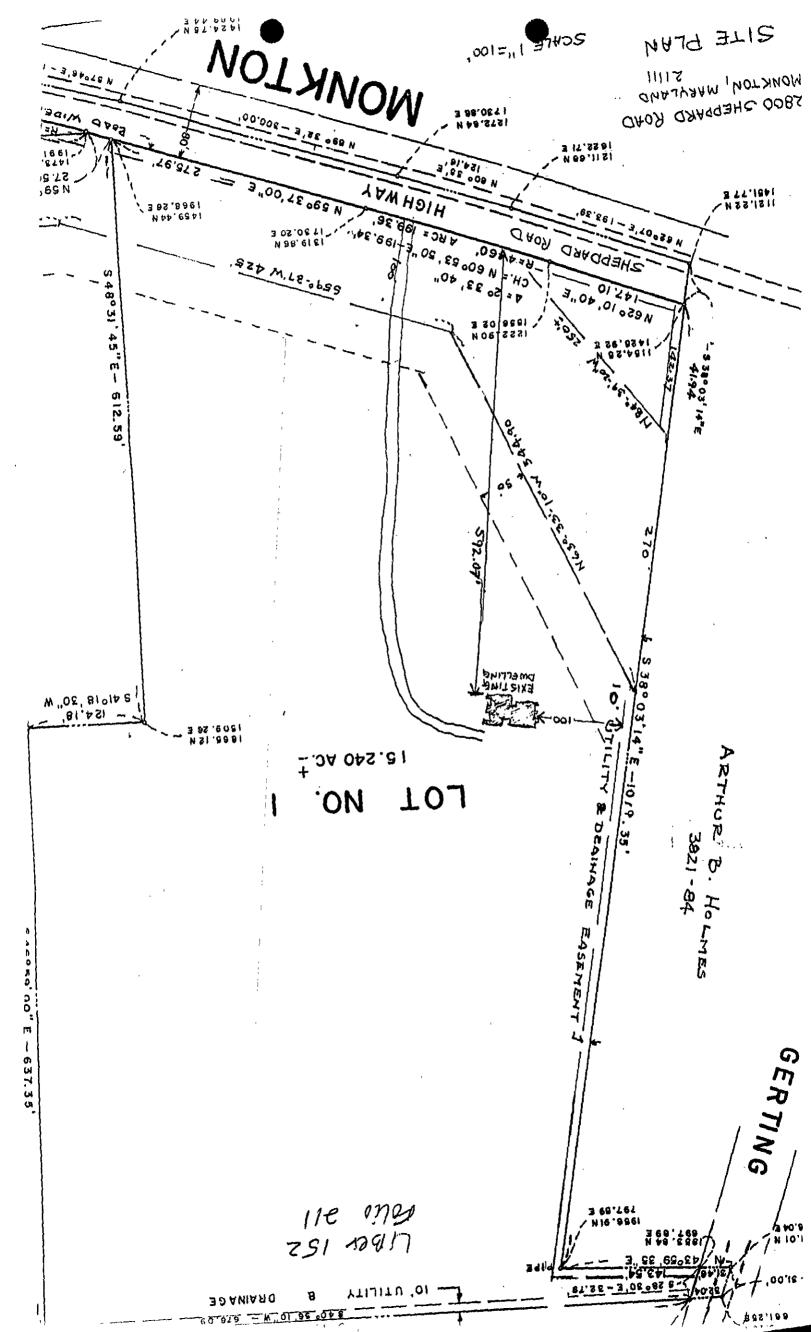
CAROLE S. DEMILIO
Deputy People's Counsel
Room 47, Courthouse
400 Washington Avenue
Towson, MD 21204
(410) 887-2188

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this 22nd day of March, 1996, a copy of the foregoing Entry of Appearance was mailed to Petitioners Joyce Ewers and Roger Brown, 2800 Shepperd Road, Monkton, MD 21111, and to Petitioner Alice Brown, 4-L Kings Crossing Court, Cockeysville, MD 21030.

Polec Mayo Tennoman

38626 1911	te of Maryland Land nore City 🔲 Cou	nty: BOLLMORE	Sneet	, '	
Inform	ation provided is for the use of Assessments and Taxation, an	the Clerk's Office, State Depa d County Finance Office onl	ertment of v.	THE FD SURE \$ 5.80	
(Type or Print in Black Ink Or	dy-All Copies Must Be Leg	ible)	RECORDING FEE 20,09 RECORDATION 1 1,800,00	
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Section 3-104(g)(3)(i).	If Partial Conveyance, List In	provements Conveyed:			
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DEED - FEE SIMPLE - INDIVIDUAL GRANTOR - LONG FORM

Paramount Title Co., Inc.
OAKLAND RIDGE PROFESSIONAL BLDG.
9123 OLD ANNAPOLIS RD. (RT. 108)
COLUMBIA, MARYLAND 21045
730-0727

This Deed, MADE THIS

154

day of

August

in the year one thousand nine hundred and eighty-four

by and between

E. PHILIP TAGLIAFERRI and KAREN ANNE TALIAFERRI, his wife,

9£/

parties of the first part, and

ROGER BROWN, tenant in severalty, party

of the second part.

B T TX 1425.00 B DOCS 1425.00 DEED 0 # EHK JR T 2853.00 #74187 CO04 RO1 T10:38

grant and convey to the said party of the second part, his heirs,

do

personal representatives/successors; and assigns

lot

, in fee simple, all that

and described as follows, that is to say:

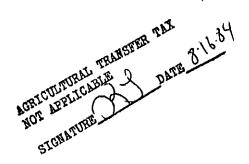
BEING KNOWN AND DESIGNATED as Lot No. 1 as shown on a Plat of the subject property entitled "Subdivision of Property of 'Virginia R. Lewis'", recorded among the Plat Records of Baltimore County in Plat Book EHK JR No. 36, folio 114. The improvements thereon being known as 2800 Shepperd Road.

of ground situate in Baltimore County, Maryland

TOGETHER with the right of ingress, egress and utilities as referenced to in aforesaid Plat.

SUBJECT to covenants and restrictions of record.

BEING that same lot of ground which by Deed dated May 7, 1981 and recorded among the Land Records of Baltimore County at Liber EHK JR 6285, folio 215, was granted and conveyed in fee simple by Virginia R. Euler (formerly known as Virginia R. Lewis) unto the within Grantors.



STATE DEPARTMENT OF DATE

OLERK & TAXATION

DATE

CLERK

TOGETHER with the buildings thereupon, and the rights, alleys, ways, waters, privileges, appurtenances and advantages thereto belonging, or in anywise appertaining.

To Have and To Hold the said described lot of ground and premises to the said party of the second part as a tenant in severalty, his heirs.

personal representatives/successors

and assigns

, in fee simple.

And the said parties of the first part hereby covenant that they have not done or suffered to be done any act, matter or thing whatsoever, to encumber the property hereby conveyed; that they will warrant specially the property hereby granted; and that they will execute such further assurances of the same as may be requisite.

WITNESS the hands and seals of said grantor a

Test:

E. PHILIE TAGLIAFERRI

I hereby cerbiy that the within instrument

I hereby certify that the within instrument was propored by me or under my super-vision, and that I am an Attorney admitted to practice Leiore the Court of Appeals of Maryland.

STATE OF MARYLAND, BACKS. COUNTY, to wit:

day of Rugust

, before me,

I HEREBY CERTIFY, That on this

in the year one thousand nine hundred and eighty-four U
the subscriber, a Notary Public of the State aforesaid, personally appeared

E. PHILIP TAGLIAFERRI and KAREN ANNE TAGLIAFERRI, his wife,

known to me (or satisfactorily proven) to be the persons whose name s xistare subscribed to the within instrument, and acknowledged the foregoing Deed to be their act, and in my presence signed and sealed the same.

In Witness Whereof, I hereunto set my hand and official seal.

Lacid on Za

Nord OF uplic

My Commission expires:

7/1/86

Receipt No. 10138A.M.

Receipt No. 1200 1904 at 10138A.M.

DEED-FEE SIMPLE-INDIVIDUAL GRANTOR-LONG FORM

THIS DEED. Fade This 19th day or November.

In the year one thousand nine hundred and ninty three, by and between

ROGER B. BROWN.

party of the first part, and

ROGER S. BROWN and ALICE M. BROWN. tenant in entirety, parties of the second part.

do grant and convey to the said parties of the second part, their heirs, personal representatives and assigns, in fee simple, all that lot of ground situated in Baltimore County, Maryland

TOGETHER with the right of ingress, egress and utilities as referenced to in aforemid Plat.

SUBJECT to covenants and restrictions of record.

BEING that same let of ground which by Deed dated August 15, 1984 and recorded among the Land Records of Bultimore County at Liber 6767, page 644 . was granted and conveyed in fee simple by g. Philip Tagliaferri and Karen Anne Tagliaferri unto the within Grantor.

:... <u>K</u> . !!/!9/93

1/19/92

DEED

THIS DEED, made this day of October, 1995, by and between Alvin E. Friedman, Kenneth J. MacFadyen, James J. Loftus, and Daniel Menchel, Substitute Trustees, Assignees, parties of the first part; and Joyce Ewers, party of the second part, Grantee.

WHEREAS, at a public sale on July 18, 1995, by the said Alvin E. Friedman, Kenneth J. MacFadyen, James J. Loftus, and Daniel Menchel, Substitute Trustees, Assignees, in pursuance of a Power of Sale which sale was made after default had occurred and after due public notice of sale and after a Bond had been duly filed in the Circuit Court for Baltimore County in Case No. 105/16/95CV2061, the parcel of land and premises hereinafter described, being the property conveyed by said Deed of Trust was sold unto Bankers Trust Company of California, N.A., which was then and there a bidder, and then Substituting Joyce Ewers by Order to Substitute Purchaser signed by the Court at and for the o sum of Three Hundred Forty Two Thousand Three Hundred and Fifty (\$342,350.00) Dollars; and said Substitute Purchaser having agreed to pay an additional Seventeen Thousand Five Hundred Thirteen Dollars and Forty-eight (\$17,513.48) Cents in consideration of said Substitution, making the total consideration Three Hundred Fifty Nine Thousand Eight Hundred Sixty Three Dollars and Forty-eight (\$359,863.48) Cents and the sale having been duly reported to and ratified by the said Court on September 15, 1995, and the purchase money paid, as is hereby

RECEIVED FOR TRANSFER
State Department of
Assessments & Taxation
for Baltimore County

HIL APPLICABLE-LETTER OF T. S.T.

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I

acknowledged, the said Assignees are in law duly authorized to execute a Deed for said property; and

NOW THEREFORE, this Deed witnesseth, that the said Alvin E. Friedman, Kenneth J. MacFadyen, James J. Loftus, and Daniel Menchel, Substitute Trustees, Assignees, as aforesaid, for and in total consideration of the sum of Three Hundred Fifty Nine Thousand Eight Hundred Sixty Three Dollars and Forty-eight (\$359,863.48) Cents, receipt of which is hereby acknowledged, and in execution of the power and authority vested in them by said Power of Sale, and the said does grant and convey unto Joyce Ewers, her successors and assigns, all that lot of ground hereinafter described as follows, that is to say:

BEING KNOWN AND DESIGNATED as Lot No. 1 as shown on Plat of the subject property entitled "Subdivision of Property of Virginia R. Lewis", recorded among the Plat Records of Baltimore County in Plat Book EHK, Jr., No. 36, folio 114. The improvements thereon being known as No. 2800 Shepperd Road.

TOGETHER with the right of ingress, egress and utilities as referenced to in aforesaid Plat.

Being the same lot of ground which by Deed dated November 19, 1993 and recorded among the Land Records of Baltimore County in Liber 10162, folio 211 which was granted and conveyed by Roger B. Brown unto Roger B. Brown and Alice K. Brown.

TOGETHER with the buildings thereupon, and the rights, alleys, ways, waters, privileges, appurtenances and advantages thereto belonging or in any ways appertaining.

TO HAVE AND TO HOLD the aforesaid properties with its improvements and appurtenances, unto the Grantee, her successors and assigns in Fee Simple.

MacFadyen, James J. Loftus, and Daniel Menchel, Substitute

Trustees, Assignees.

TEST:

Alvin E. Friedman,
Substitute Trustee

Kenneth J. MicFadyen,
Substitute Trustee

James J. Liftus,
Substitute Trustee

Daniel Menchel,
Substitute Trustee

STATE OF MARYLAND, COUNTY OF

TO WIT;

I HEREBY CERTIFY that on this 21 day of October, 1995, before me, the subscriber, a Notary Public of the State of Maryland aforesaid, personally appeared Alvin E. Friedman, Kenneth J. MacFadyen, James J. Loftus, and Daniel Menchel, Substitute Trustees, Assignees, Grantors herein, and they acknowledged the foregoing Deed to be their respective act.

AS WITNESS, my hand and Notarial Seal

Notary Public Stocks

My Commission Expires: 12

195

This is to certify that the within instrument was prepared by or under the supervision of the undersigned, an attorney duly admitted to practice before the Court of Appeals of Maryland.

Millard S. Rubenstein

After Recording please return to: SISKIND, GRADY, ROSEN & HOOVER 200 E. Lexington Street 1600 Court Square Building Baltimore, Maryland 21202

Property: 2800 Shepperd Road

File No: 95-0478

Affidavit

I hereby certify that on October 27, 1995, before the undersigned, a Notary Public for the State of Maryland, personally appeared Joyce Ewers, who being of lawful age and upon personal knowledge made oath as follows:

That she is the purchaser of the property known as 2800 Shepperd Road, Monkton, Maryland; that she intends to use said property in exactly the same manner as it has been used in the past and does not intend to subdivide said property or build upon said property.

My Commission Expires:

Notary

ROMADKA, GONTRUM & McLAUGHLIN, P.A.

814 Eastern Boulevard Baltimore, Maryland 21221 (410) 686-8274 (410) 686-0118 FAX

ROBERT J. ROMADKA JOHN B. GONTRUM J. MICHAEL M¢LAUGHLIN, JR.* TOWSON OFFICE: 307 W. ALLEGHENY AVENUE TOWSON, MARYLAND 21204 (410) 825-0711

ELIZABETH A. VANNI MICHAEL J. KIRWIN

* Also Admitted In the District of Columbia

March 14, 1996

Lawrence Schmidt, Esq.
Zoning Commissioner for Baltimore County
County Courthouse
400 Washington Avenue
Towson, Maryland 21204



Re: Case No. V-96-300-SPH 2800 Shepperd Rd.

Dear Commissioner Schmidt:

Our office has been asked by the property owner Ms. Joyce Ewers to represent her in the above-referenced case, currently scheduled for March 28, 1996. Frankly, I am somewhat confused over the genesis of this matter as apparently a determination is sought as to a number of items, most of which have nothing to do with the use of this site.

I also am confused over the summonses issued. Alice Brown has no ownership interest in the site. She is an ex-wife of Roger Brown, also summonsed, who has no ownership interest in the site. He does live there, however. Why are the Browns being summonsed? I am enclosing a copy of the deed to the property, which clearly indicates that the Browns have no ownership interest.

The subject property is a 15.24 acre tract improved with a large single family dwelling. The site is zoned R.C. 2. In November of 1995, Ms. Ewers applied for a use permit for a bed and breakfast facility, a permitted use in an R.C. 2 zone. A copy of the application is enclosed. The permit was denied on December 6, for violations which include the issues raised at the hearing. The issues seem to go more to the advertising of the proposed use rather than the site itself. The house is the actual residence of Ms. Ewers, and the site is known as "Lone Paris". In her house she has a pool table and pinball games. Her property also is improved with stables,

and field for her horses, and swimming pool.

Ms. Ewers had advertised the facility for a bed and breakfast use when she became aware of the fact that she needed approval. She refunded deposits and immediately ceased the advertising until the permits were issued. I would expect that this hearing would address the permit issues as well as the issues raised by the zoning office as they seem combined. If this is not the case, please let me know.

I have reviewed the definition of a bed and breakfast home as contained in Section 101 and in Section 402D, and all requirements appear to have been met. The area and setbacks are not in dispute. There is no question that the home is the home of the owner, who resides in it. The home was constructed prior to 1988 and is located within an historic district. The only issue appears to be the amenities offered guests. The permit would appear to be able to be issued as a matter of right as a bed and breakfast is defined as a home occupation permitted as of right in an R.C. 2 zone.

I would like the opportunity to work with the zoning office in resolving these issues and would expect to present at the time of the hearing a list of proposed activities at the site.

Very truly yours

John B. Gontrum

JBG/

Enclosures

cc: Joyce Ewers (via facsimile)



WRIGHT, CONSTABLE & SKEEN

ATTORNEYS AT LAW

250 WEST PRATT STREET, 13TH FLOOR BALTIMORE, MARYLAND 21201-2467

> TELEPHONE (410) 539-5541 FAX (410) 659-1350

> > April 4, 1996

138 E. MAIN STREET ELKTON, MD 21921-5991 (410) 398-1844 FAX (410) 392-0095

307 W. ALLEGHENY AVENUE TOWSON, MD 21204-4258 (410) 825-0750 FAX (410) 825-0715

OF COUNSEL FRANCIS N. IGLEHART P. MCEVOY CROMWELL

WM. PEPPER CONSTABLE 1882-1976 JOHN D. WRIGHT



MARY ALICE SMOLAREK* CHARLES J. MORTON, JR CATHERINE H. BELLINGER* TRACEY D. KING

C. GORDON HAINES*

JOHN PHILIP MILLER

JAMES D. SKEEN*
KENNETH F. DAVIES
STEPHEN F. WHITE

BRIAN S. GOODMAN FREDERICK L. KOBB

LOIS A. F. MCBRIDE

PAUL F. EVELIUS

MONTE FRIED JAMES W. CONSTABLE DAVID W. SKEEN

MICHAEL J. ABROMAITIS

C. GORDON HAINES THOMAS F. COMBER, 3⁶⁰ JOHN BRENTNALL POWELL, JR.

WRITER'S DIRECT DIAL NUMBER

(410) 659-1315

The Honorable Timothy M. Kotroco Zoning Commissioner - Baltimore County 400 Washington Ave. Towson, MD 21204

> Petition for Special Hearing Re:

Case No. V-96-300-SPH/2800 Shepperd Road

Monkton, Maryland

Dear Mr. Kotroco:

On behalf of The Manor Area Association and myself personally as a neighbor living on Shepperd Road, I join in the letter memorandum submitted by Lee S. Thomson on behalf of the County. In addition, I refer the court to Fick, et al. v. Weedon, et al., 613 N.E. 2d 362 (Ill. App. 1993) wherein the court defined a bed and breakfast by using the definition enunciated in <u>V. Rundvack's Bed and Breakfast U.S.A.</u> There, bed and breakfast is defined as "... either private residences where the owners rent spare bedrooms to travelers, or small, familyoperated inns offering a special kin of warm, personal hospitality." The definition continues - a bed and breakfast "... in the purest sense ... is a private home, often referred to as a 'homestay', where the owners rent their spare bedrooms to travelers." See Rundvack, supra.

R. Buchanan and R. Espeseth (in their book Developing a Bed & Breakfast Business Plan I (1991) as quoted by the court in Fick, supra. notes that breakfast is the only meal served. A copy of the Fick decision is attached.

The Owners of 2800 Shepperd Road argued that since horseback riding, swimming, and other recreational activities are permitted common uses of urban residential property, they should be amenities that would be permitted in a bed and breakfast.

April 4, 1996 Page 2

argument has no more merit than maintaining that, since eating food is an activity frequently associated with residential living, operating a restaurant in a residence should, therefore, be a permitted use. The activities that apparently have occurred at 2800 Shepperd Road are associated more with resorts or hotels. A bed and breakfast, on the other hand, emphasizes the bed and the breakfast. To allow otherwise would be to permit a circumvention of the zoning laws and allow a "backdoor" avenue to uses that are clearly not contemplated as permitted uses in a residential zone.

Respectfully submitted,

lames W. Constable

JWC/adg

cc: John B. Gontrum, Esquire Lee S. Thomson, Esquire

/jwc/ltrs/kotroco

Citation 613 N.E.2d 362

FOUND DOCUMENT

Database NE Mode Page

(Cite as: 244 Ill.App.3d 413, 613 N.E.2d 362, 184 Ill.Dec. 335)

John E. FICK and Norma J. Fick, Plaintiffs-Appellees and Cross-Appellants, v.

Joyce WEEDON and Ray Weedon, Defendants-Appellants and Cross-Appellees. No. 4-92-0744.

Appellate Court of Illinois,

Fourth District.

Argued April 14, 1993.

Decided May 6, 1993.

Rehearing Denied June 7, 1993.

Grantors sued grantees to enjoin grantees from using residence as bed and breakfast establishment on basis that warranty deed conveying property contain restrictive clause that property should be used only for private dwelling for one family for 25 years. The Circuit Court, Macon County, Daniel L. Flannel, J., granted summary judgment in favor of grantors. Grantees appealed. The Appellate Court, Knecht, J., held that: (1) restrictive covenant was unambiguous and home's commercial use as bed and breakfast violated explicit restriction, and (2) stay of injunction pending appeal was not abuse of discretion.

Affirmed.

[1] COVENANTS k103(1)

108k103(1)

Restrictive covenant in warranty deed requiring that property be used only as private dwelling for one family for 25 years was unambiguous and home's commercial use as bed and breakfast violated covenant.

[2] COVENANTS k134

108k134

Whether restrictive covenant is ambiguous is question of law because determination necessarily involves construction of restriction.

[3] COVENANTS k21

108k21

Paramount rule for interpretation of covenants is to expound them so as to give effect to actual intent of parties as of time covenant was made and as collected from the whole document construed in connection with the circumstances surrounding its execution.

[4] COVENANTS k21

108k21

When language of covenant is unambiguous, clear and specific, no room is left for interpretation or construction.

[5] COVENANTS k49

108k49

Restrictions should be given effect which express language of covenant authorizes.

Copr. (C) West 1996 No claim to orig. U.S. govt. works

(Cite as: 244 Ill.App.3d 413, 613 N.E.2d 362, 184 Ill.Dec. 535

[6] COVENANTS k49

108k49

Although doubts and ambiguities in covenant should be resolved in favor of natural rights and against restrictions, this generalization cannot be used to ignore or override specific language of restrictive covenant.

[7] COVENANTS k77.1

108k77.1

Person in whose favor restrictive covenant runs is prima facie entitled to its enforcement and mere breach of covenant is sufficient grounds to enjoin violation.

[8] INJUNCTION k193

212k193

Granting stay of injunction enforcing restrictive covenant in warranty deed pending appeal of court's ruling interpreting covenant was not abuse of discretion.

[9] APPEAL AND ERROR k479(2)

30k479(2)

Courts may grant stay pending appeal as matter of discretion. Sup.Ct.Rules, Rule 305(b)(1).

[10] APPEAL AND ERROR k986

30k986

On review, court's entry of stay pending appeal will be reversed only if evidence establishes there has been abuse of discretion. Sup.Ct.Rules, Rule 305(b)(1).

363 *414 *336 Harold F. Tenney (argued), Carl J. Tenney,

Decatur, for defendants-appellants.

John E. Fick (argued), Samuels, Miller, Schroeder, Jackson & Sly, Decatur, for plaintiffs-appellees.

Justice KNECHT delivered the opinion of the court:

Defendants, Joyce and Ray Weedon, appeal from the entry of summary judgment in favor of plaintiffs, John E. and Norma J. Fick, enjoining them from using their residence as a bed and breakfast establishment. We affirm. On November 8, 1977, plaintiffs conveyed their residence at 919 West Williams Street, Decatur, Illinois, by warranty deed, which was recorded. The deed contained a restrictive clause providing, "said property shall be used for a private dwelling for one family only, for twenty-five (25) years from the date hereof." On August 28, 1990, defendants acquired the property by warranty deed and began operating a bed and breakfast establishment at the residence. Thereafter, plaintiffs sought to enjoin defendants and their successors from using the residence for any purpose other than as a private dwelling until the expiration of the 25-year restriction. Defendants responded to the complaint and admitted "since some time in April of 1992 they have used two bedrooms and some common areas of the subject premises for a 'bed and breakfast' while they used the property for a private *415 dwelling for one family only." Plaintiffs then filed a motion for summary judgment.

Copr. (C) West 1996 No claim to orig. U.S. govt. works

(Cite as: 244 Ill.App.3d 413,**15, 613 N.E.2d 362,**363, 184 H.1.Dec.335,***336)
In response to plaintiffs' motion, defendants submitted several affidavits.
One such affidavit was from Joyce Weedon. In her affidavit, she stated:

"[S]ince February 14, 1992 [,we] have used the premises for a bed and breakfast establishment while we used the property for a private dwelling for our family only. [(5.)] Two bedrooms on the premises have been used as sleeping rooms for guests. These rooms were intended to serve no more than two transient guests per night, although occasionally such a room has also been used by a baby of the other guests. On two occasions to accommodate unusual situations, [we] allowed a third couple to use our bedroom and we slept in a bedroom on the third floor. Otherwise, no part of the premises [was] used as a sleeping room for any guest. Except as otherwise stated * * *, the number of guests [did] not [exceed] four."

Defendants had one "temporary resident" in their home from February 17, 1992, through May 28, 1992. She paid defendants approximately \$160 per week.

Normally, defendants only had guests on weekends, although they did have one guest from Sunday to Thursday each week from May 4, 1992, to July 16, 1992.

Based on defendants' use of the residence, Robert D. Espeseth, coauthor of Developing a Bed and Breakfast Plan and an associate professor at the University of Illinois, and Vickie Weger, president of the Illinois Bed and Breakfast Association, maintained the bed and breakfast establishment operated by defendants came within the definition of **364 ***337 a "bed and breakfast homestay." A "bed and breakfast homestay" is defined as:

"[a] private, owner-occupied residence in which the frequency and volume of [bed and breakfast] visitors are incidental to the primary use of the building as a private residence. One to five guest rooms are made available to transient visitors and provide supplemental income for hosts. Breakfast is the only meal served and is included in the charge for the room." R. Buchanan & R. Espeseth, Developing a Bed & Breakfast Business Plan 1 (1991).

According to another source, "[bed and breakfasts] are either private residences where the owners rent spare bedrooms to travelers, or small, family-operated inns offering a special kind of warm, personal hospitality." (B. Rundback, Bed & Breakfast U.S.A. 1991 1 (1991) (hereinafter Bed & Breakfast).)

A bed and breakfast, "in the purest sense, is a private home, often referred to as a 'homestay,' *416 where the owners rent their spare bedrooms to travelers." Bed & Breakfast at 4.

After hearing, the trial court granted the motion for summary judgment, finding the covenant was unambiguous and conducting a bed and breakfast on the premises violated this covenant. The court enjoined the defendants from using the residence in violation of the restriction and from conducting a bed and breakfast on the premises until the expiration of the restriction. This appeal followed.

Summary judgment is properly granted when "the pleadings, depositions, and admissions on file, together with the affidavits, if any, show that there is no genuine issue as to any material fact and that the moving party is entitled to a judgment as a matter of law." (Ill.Rev.Stat.1991, ch. 110, par. 2-1005(c); see also Purtill v. Hess (1986), 111 Ill.2d 229, 240, 95 Ill.Dec. 305, 309, 489 N.E.2d 867, 871.) In evaluating the propriety of a trial court's entry of summary judgment the proper standard of review is de novo. (See Outboard Marine Corp. v. Liberty Mutual Insurance Co. (1992), 154 Ill.2d 90, 102, 180 Ill.Dec. 691, 696, 607 N.E.2d 1204, 1209; Illinois Municipal League Risk Copr. (C) West 1996 No claim to orig. U.S. govt. works

* 1 N .

(Cite as: 244 III.App.3d 413,**16, 613 N.E.2d 362,**364, 184 Al.Dec.335,***337)

Management Association v. Seibert (1992), 223 III.App.3d 864, 869, 166 III.Dec. 108, 112, 585 N.E.2d 1130, 1134; Shull v. Harristown Township (1992), 223 III.App.3d 819, 824, 166 III.Dec. 142, 145, 585 N.E.2d 1164, 1167.) A reviewing court will reverse an order granting summary judgment when it finds the existence of a genuine issue of material fact. (Department of Revenue v. Heartland Investments, Inc. (1985), 106 III.2d 19, 31, 86 III.Dec. 912, 918, 476 N.E.2d 413, 419.) In cases involving contracts, there is a disputed fact precluding judgment when the material writing contains an ambiguity which requires admission of extrinsic evidence. Loyola Academy v. S & S Roof Maintenance, Inc. (1992), 146 III.2d 263, 272, 166 III.Dec. 882, 886, 586 N.E.2d 1211, 1215.

- [1] On appeal, defendants contend the language of the restrictive covenant is ambiguous, and summary judgment, therefore, should not have been granted. Defendants argue they did not violate the restrictive covenant because the dominant use of the property is as a private dwelling for only one family, and their use of the home as a bed and breakfast is only incidental to and compatible with that dominant use. While using the residence as a bed and breakfast, defendants allege the house remained a private dwelling for one family only, thereby complying with the restriction. Conversely, plaintiffs argue the covenant is unambiguous, and defendants' activities clearly violated the restriction. They also contend it takes a tortured reading of the covenant to permit the home's use as a bed and breakfast.
- [2][3][4] Whether a restrictive covenant is ambiguous is a question of law because that determination necessarily involves a construction of *417 the restriction. (Cimino v. Dill (1980), 92 Ill.App.3d 345, 348, 47 Ill.Dec. 959, 962, 415 N.E.2d 1272, 1275.) The paramount rule for the interpretation of covenants is to expound them so as to give effect to the actual intent of the parties as of the time the covenant was made and as collected from the whole document construed in connection with the circumstances **365 ***338 surrounding its execution. (Westfield Homes, Inc. v. Herrick (1992), 229 Ill.App.3d 445, 451, 170 Ill.Dec. 555, 559, 593 N.E.2d 97, 101; Lake Barrington Shore Condominium Ten Homeowners Association v. May (1990), 196 Ill.App.3d 280, 282-83, 143 Ill.Dec. 107, 109, 553 N.E.2d 814, 816; Nassau Terrace Condominium Association, Inc. v. Silverstein (1989), 182 Ill.App.3d 221, 224, 130 Ill.Dec. 669, 671, 537 N.E.2d Mertel v. Howard Johnson Co. (1989), 191 Ill.App.3d 114, 117, 998, 1000; 138 Ill.Dec. 503, 505, 547 N.E.2d 670, 672; Cimino, 92 Ill.App.3d at 348, 47 Ill.Dec. at 962, 415 N.E.2d at 1275.) When the language of a covenant is unambiguous, clear and specific, no room is left for interpretation or construction. Board of Directors v. Secretary of Veterans Affairs (1992), 226 Ill.App.3d 281, 286, 168 Ill.Dec. 361, 364, 589 N.E.2d 761, 764. [5][6][7] Restrictions should be given the effect which the express language of the covenant authorizes. (Amoco Realty Co. v. Montalbano (1985), 133 and ambiguities in the covenant should be resolved in favor of natural rights
- of the covenant authorizes. (Amoco Realty Co. v. Montalbano (1985), 133 Ill.App.3d 327, 332, 88 Ill.Dec. 369, 373, 478 N.E.2d 860, 864.) While doubts and ambiguities in the covenant should be resolved in favor of natural rights and against restrictions (Lake Holiday Property Owners' Association v. Arenkild (1988), 172 Ill.App.3d 892, 893-94, 122 Ill.Dec. 795, 796, 527 N.E.2d 167, 168), this generalization cannot be used to ignore or override the specific language of a restrictive covenant. (Westfield, 229 Ill.App.3d at 451, 170 Ill.Dec. at 559, 593 N.E.2d at 101; Sherwood v. Rigsby (1991), 221 Copr. (C) West 1996 No claim to orig. U.S. govt. works

HLICE BROWN 4 "L" KINGS CROSSING COURT COCKEYSVILLE, MD 21030

ROGER BROWN 2800 SHEPPERD RO. MONKTON, MD 21111

Deed of Trust 10/27/95

grantor gryce ruers Truitee Brian D. Glow & Stephen D. Ruben

Benef. Atlas Capital Funding 1450 Mercantile Lane, Suite &37 Springdale, MD 20774

ovaluately I have

(1/17/96) Recorded

AS1001)

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STANDARD ASSESSMENT INQUIRY (1)
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2800 SHEPPERD RD
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                                                         MD 21111-0000 FORMER OWNER: BROWN ROGER B
MONKTON
## PRIOR PROPOSED CURR CURR PRIOR FORMER: BROWN ROGER B

PRIOR PROPOSED CURR CURR PRIOR FORMER: BROWN ROGER B

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94/95 ASSESS: 129,660
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(Cite as: 244 Ill.App.3d 413, 417, 613 N.E.2d 362, **365, 184 711.Dec.335, ***338)
Ill.App.3d 260, 261, 163 Ill.Dec. 542, 544, 581 N.E.2d 696, 698; Lake
Barrington, 196 Ill.App.3d at 283, 143 Ill.Dec. at 109, 553 N.E.2d at 816;
Mertel, 191 Ill.App.3d at 117, 138 Ill.Dec. at 505, 547 N.E.2d at 672;
Cimino, 92 Ill.App.3d at 348, 47 Ill.Dec. at 962, 415 N.E.2d at 1275.)
Moreover, a person in whose favor a restrictive covenant runs is prima facie
entitled to its enforcement (Sherwood, 221 Ill.App.3d at 261, 163 Ill.Dec.
at 544, 581 N.E.2d at 698; Mertel, 191 Ill.App.3d at 117, 138 Ill.Dec. at
505, 547 N.E.2d at 672), and the mere breach of a covenant is sufficient
grounds to enjoin the violation (Sherwood, 221 Ill.App.3d at 261, 163
Ill.Dec. at 544, 581 N.E.2d at 698).

We find the restriction unambiguous, and the home's use as a bed and breakfast violates the explicit restriction. While the home may remain a private dwelling, its use as a bed and breakfast does not fall within the plain meaning of "a private dwelling for one family only." The intent of the language of the covenant was to prohibit other uses of the premises than as single-family residence. Commercial use as a bed and breakfast is prohibited by the express language of the deed. The trial court's order granting summary judgment was correct.

*418 [8] Following the filing of the notice of appeal, defendants filed a motion to stay the enforcement of the injunction pending appeal. The trial court granted the motion. Plaintiffs contend by way of cross-appeal the court erred in granting the stay and ask this court to vacate it and permit the order of permanent injunction to remain in effect pending appeal.

[9][10] Courts may grant a stay pending appeal (see 134 III.2d R. 305(b)(1)), as a matter of discretion. (Stacke v. Bates (1990), 138 III.2d 295, 302, 149 III.Dec. 728, 731, 562 N.E.2d 192, 195; Horvath v. Loesch (1980), 87 III.App.3d 615, 620, 43 III.Dec. 154, 158, 410 N.E.2d 154, 158; Henderson v. Graham (1988), 167 III.App.3d 256, 259, 118 III.Dec. 75, 77, 521 N.E.2d 143, 145.) On review, a court's entry of a stay will be reversed only if the evidence establishes there has been an abuse of discretion. (Stacke, 138 III.2d at 302, 149 III.Dec. at 731, 562 N.E.2d at 195.) Under the circumstances, we find the trial court did not abuse its discretion in granting the stay.

The judgment of the trial court is affirmed, and the stay is dissolved. Affirmed.

LUND and GREEN, JJ., concur. END OF DOCUMENT

Copr. (C) West 1996 No claim to orig. U.S. govt. works

2800 Shepperd Rd. Modeton 21111

Mr. 4 Mrs. Michael T. Mc Caughay. 1639 Shepperd Rd. Monkton 21111. Mr. 4 Mrs. John H. Yensor 16909 Gerting Rd. Ms. Elizabeth S. Dow Monkton 21111 2936 Shepperd Rd. Mr. 4 Mrs. John B. Holmes Monkton, MD 21111 3022 Shipperd Rd. Ms. Faye J. Harrison. Monkton 21111 2515 Sheppord 42d. Monkton 21111 Mr.+ Mrs. Richard a. Uhler 3008 Shapperd Rd. Mondeton 21111 Mr. Garet 4. Winants 2637 Shapperd Rd. Mr. Henry W. Kone Monkton 21111 3016 Skepperd Pd. Mr. 4 Mrs. James K. Mc Manus Monteton 21111 2805 Sheppord Rd. Monkton 21111 Ms. agnes R. Holmes 3002 Shapperd Rd. Mr. 4 Mrs. Richard a. Moore Monkton 2111 16730 J. M. Pearce Rd. Montton 21111 Ms. Mancy W. Sussman, et al go H. B. Peck, gr. 405A Central Obe. Mr. 4 Mrs. Philip & Spector 20 Shaded Glen Ct tock am nowo Owings Mills, mo 21117 Mr. 4 Mrs. Orthur B. Holmes Mr. 4 Mrs. Joseph & . Kroart 2900 Shepperd Rd. 16801 Genting Rd. Monkton 2111 Mondeton 21111

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Mr. John W. Marshall	Mr. Yuric W.	Snyder + Ms. Lana perd Rd.	M. Wiester
3001 Sheppard Dr. Monketon 21111	Monkton	21111	
Winnie Carpenter, Constituent.	Service Coord	inator	
Flororable T. Bryan Mc Intine			
Councilman, District 3			
Ganet a. Gresor, Detective Criminal Investigative Serv. D.	inusion		
B.C. Police Dept 700 G. Joppa Rd. Lowson, MD 21286-5501			
		d - <u></u>	.,

111

CITIZEN SIGN-IN SHEET

NAME	ADDRESS
DONNA HOFMEISTER	2647 SHEPPERD RD
5	MONKTON MD 2111/
Pete Hofmeister	
Pete Hofmeister Mary Clavi Mai	2820 Sheppard Rd.
1 1	Marken mo 2111
	`
DANJEL L. MARÍ	2820 SHEPPARD NO
	MONATON MD 20111
JAMES W. CONSTABLE	2700 SNEDDAKO ES
MANON MEGG 95000	MONKETON, AILS, ZIII
REJELEY A. MOORE	16730 J.M. PEARCE RD
1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	MONKTON MD DILL
JOSEPH L. KROPHUT	2900 Shepperd Rd MONKTON Md 21111
Nancy Kronggold	P.O. Bay 397- Monleton, HDDIII
Alie Brown	4 L Kings Crossin Ct Md 2/030
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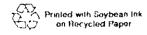
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PETITIONER(S) SIGN-IN SHEET

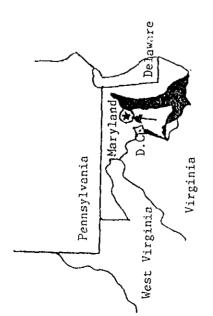
NAME	<u>ADDRESS</u>
LEE S. THOMSON	BALTO CO. CIFFICO OF LAW.
Det Janet, A. Ensor	BALTO. Co. POLICE DEPT
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Donna Thompson	Balto Co. Code Enforcement
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THE LONE PARIS DUDE RANCH

35 Min. BWI Airport with Limo. Service





Golf; New Zealand bent grass greens 275 yards apart

Heated Syimming Pool Hay Rides

Archery

Volleyball Ping Pong Croquet

Slate Pool Table Horseshoes Pinba11

Rainbow Trout Fishing Water Rafting

9 Mile Bike Riding Stoned Path Antique Shopping Texas Bar-B-0

Campfires Tennis

Antique Horsedrawn Buggy Rides

Private Stream Giant Color TV Hiking Trails

25 miles from Baltimore's famous Inner Harbour! Touring:

Fox Hunting

Two Other Point To Point Steeple Chase Maryland's Famous Hunt Cup Race; and Races Right Here In My Lady's Manor!





The Lave Paris invites all aux guests

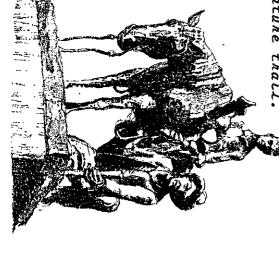
a Carboy, while being tweated like a King! to espenience a melaxing and funfilled getoning with us where you can live like

The Lane Paris Duck Ranch 2800 Sheppend Road Monkton, Manyland, 21111 1-800-771-405

French contemporary mansion will be your home while, honse country of Monkton, Maryland. An 8000 sq.ft. beautiful setting. vacationing in this secluded, nestled in the scenic is a year round resort The Lone Pania Dude Ranch

and buggy rides provide a laxing stroil, along historic, dorf convre on one broberth make for a completely allinground, heated pool and for horseback riding. inclusive resort. Ticturesque backnoads. An acneas are available Horse

date, vanious activities are scheduled which include hay-nides, campfines, Texas-style Ban-B-Q's, country dancing, croquet, a fitness room, a family game room, as well as Depending on your annival sing-alongs, and quest talent shows. Recreational facilities include volleyball, horseshoes, rature trail.





with many of our quests. And if this isn't enough to entertain you, Baltimone's famous Inner Harbor is only 30 minutes south of our ranch! Nearby trout fishing and bicycle trails are popular

with relaxing melodies. An a grand fineplace with unsurelegant setting complete with to you in hearty portions. Bay Crab Cakes will be served passed atmosphere and service, Piano, which accompanies dinner meals duning your stay in a Luxunious dining noom, famous fon our Steinway Grand Player The Lone Pania provides all

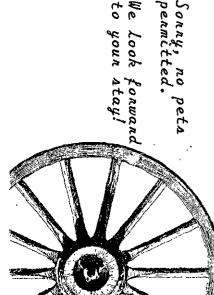
funfilled getaway where you can live like a cowboy while being treated like a king! quests to visit with us and experience a netaxing and We pensonally invite all of our

All-Inclusive Package

of 15% added to all rates plus tax. Deposit-Credit card by phone for immediate une of facilities. Children under 7 no charge entine stay package, based on 2 adults pen noom, and mail. confirmation on check by if staying in room with parents. Service charge Rates are per person tor include meals, accommodation, tonfeited. the 30 day cancellation policy, your \$100 deposit will be cancellation 30 days prior to your arrival date, the If we are notified of a definite until we confirm it. If we are notified within full amount will be refunded. A neservation is not

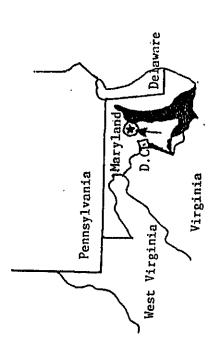
may wish to arrive earlier to use our facilities. Check-Out is 12 noon. available at 3 pm. Check-In: Rooms are

Sonny, no peta permitted. We Look forward



LOCATION

1 Hour From Phila. Airport; US 95 S. to
Exit Bel Air Md. Rt. 24
30 Min. From Baltimore City
US 83 N. at Exit 27 Hereford
35 Min. BWI Airport with Limo. Service



Just What You Would Expect Plus More!

Golf; New Zealand bent grass greens 275 yards apart

636 12 Heated Swimming Pool Hellowmen

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Water Rafting
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Antique Shopping

fallen — Texas Bar—B—Q

Antique Borsedram Buggy Rides

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Giant Color TV
Private Stream
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Touring; 25 miles from Baltimore's famous Inner Harbour! Fox Hunting

Maryland's Famous Hunt Cup Race; and Two Other Point To Point Steeple Chase Races Right Here In My Lady's Manor!





The Lone Paris invites all an apests
to experience a melacing and funfilled
getamy with us where you can live like
a Carboy, while being treated like a King!

The Lave Paris Dude Ranch 2500 Sheppend Rand Markton, Manyland 21111



The Lone Panis Dude Ranch
is a year nound nesont
nestled in the scenic
honse country of Monkton,
Manyland. An 8000 sq.ft.
French contemporary mansion
will be your home while
vacationing in this secluded,
beautiful setting.

265 acneas ane available for horseback riding. Horse and buggy rides provide a relaxing stroll along historic, picturesque backroads. An inground, heated pool and golf course on our property make for a completely all-inclusive resort.

Depending on youn annival
date, vanious activities are
scheduled which include haynides, campfines, Texas-style
Ban-B-Q's, country dancing,
sing-alongs, and guest talent
shows. Recneational facilities
include volleyball, honseshoes,
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family game noom, as well as

family game noom, as well as a nature trail.



Nearby thout fishing and bicycle thails are popular with many of our quests. And if this isn't enough to ententain you, Baltimone's famous Inner Harbon is only 30 minutes south of our ranch!

The Lone Panis provides all meals during your stay in a luxunious dining noom, famous for our Steinway Grand Player piano, which accompanies dinner with relaxing melodies. An elegant setting complete with a grand fineplace with unsunpassed atmosphere and service, is where meals such as Roast prime Rib of Beef, Southern Fried Chicken, and Chesapeake Bay Crab Cakes will be served to you in hearty pontions.

We personally invite all of our guests to visit with us and experience a relaxing and funfilled getaway where you can live like a cowboy while being treated like a king!

All-Inclusive Package

3 days/2 nights \$149

the 30 day cancellation policy, your \$100 deposit will be include meals, accommodation, definite until we confirm it. 'ull amount will be nefunded, cand by phone for immediate mail. A nesenvation is not cancellation 30 days prior to your arrival date, the entine stay package, based on 2 adults per room, and Childnen under 7 no change if staying in room with parents. Service charge of 15% added to all nates If we are notified within Deposit-Credit Rates ane pen penson for confirmation on check by If we are notified of a use of facilities. plua tax.

Check-In: Rooms are available at 3 pm. You may wish to arrive earlier to use our facilities.
Check-Out is 12 noon.

lonfeited

Sonny, no peta penmitted.

We Look forward to your stay!

Respondent's EX #1

all states a subject of



This Column For COUNTY USE ONLY!

If checked, is it correct? yes no
2
(Is letter attached?) 5.
6. At least one of the above must be checked yes to be eligible!
7.1s the floor plan ok? yes no
8.Do these meet requirements of Sec. 402D.17
n.Does this meet requirements of Sec 409? yes no
10.Parking reduction requested yes no
11. Is site plan ok? yes no
12.Grandfathered yes no
Date Submitted
Reviewed By:

a preaklast USE PERMIT APPLICATION

This Use Permit is requested in accordance with Sections 402D, and 500.4 of the Baltimore County Zoning Regulations. The property in

COUNTY USE ONLY!	und is more specifically located at 2800 SHEPPARD ROAD
If checked, is it correct? yes no	on the North / EasT side of the street, 143,54 feet EAST of (nearest intersecting street)
1	(check at least one; and all that are applicable) 1 on a Class I Commercial Motorway; or 2 on a Class II Commercial Motorway; or 3 a certified historic siteMonkton, or
1(Is letter attached?) 5	4 in a certified historic district MY LADY'S MANOR, or
6At least one of the	5. eligible to be a certified historic site or district (attach supporting letter from Secretary to the Baltimore County Landmarks Commission), or outside of the Urban-Rural Demarcation Line (URDL).
above must be checked yes to be eligible:	The zoning classification of the parcel is <u>RC</u> The use for which this permit is requested is as a
7.1s the floor plan ok? yes no	7. with a total of 4 rooms for rent (as more specifically detailed on the attached scaled interior floor plan).
8.Do these meet requirements of Sec. 402D.1?	8. The total area of the parcel is 15,24 ACRES width of 598 feet and sideyard setbacks of 100 feet and 425
u.Does this meet requirements of Sec 409? yes no	9. The total number of off-street parking spaces provided is
10.Parking reduction requested yes no	10. A special hearing is requested of the Zoning Commissioner to allow a reduction in the parking requirements in order the preserve the following existing amenities
il.Is site plen ok? yes no	11. Said use is more specifically detailed on the attached scaled site
12.Grandfathered yes no	12. This use was in existence prior to September 15, 1988 as the reservation book/Log presented indicates.
Date Submitted	Requested By: Joyce Ewers James Ewers (Please Print) (Pignature) Legal Owner
Reviewed By:	Address 2800 Shepperd Rd. 410-583-1509
Received 11/23/95	-D.T. Marketon, Md Repondent's By #3

The Lone Paris Bed & Breakfast is nestled in the scenic house country of Mankton, Manyland. An 8000 sq. ft. French contemporary will be your home while staying with us in this secluded, tranquil country estate. Breakfast is served in an elegant diving room with a grand fireplace and unsurpassed atmosphere.

Nearby tract fishing, canceing, and bike trails are popular with many of aur guests. Artique shappers who have brawing in rearby quaint a bops. Also famous for this area are lader Topiany Gurdens, Manyland's Hunt Cup Race, and two other Point to Point Steeple Chase Races. If this isn't enough to entertain you, Baltimone's funfilled Inner Harbon is anly 30 minutes away!

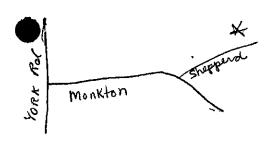
\$129 nate is per noon based on two adults for an overnight stay with breakfast. Children under 7 no change if staying in noom with parent. Service change of 15% plus tax added to all nates. \$100 deposit-credit cand by phone for immediate condition on check by mail. If we amount field of a cancellation 30 days prior to your arrival, the full amount will be refunded. If we are notified within the 30 day cancellation policy, your \$100 deposit will be forfeited. Check-in: 3pm. Check-Out: //am.

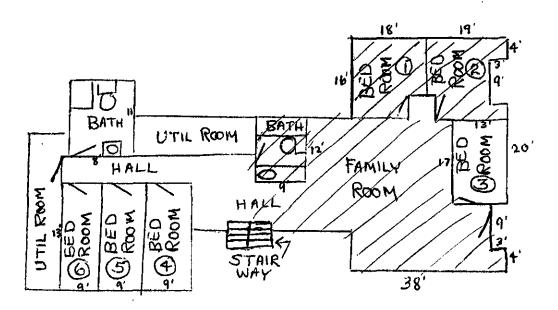
We look forward to your stay!

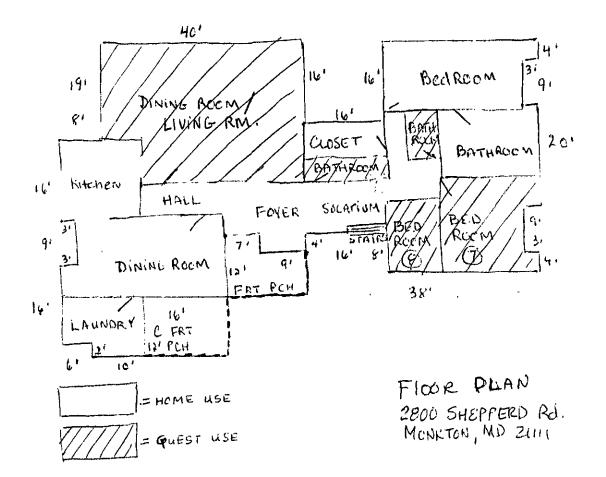
THE LONE PARIS BED & BREAKFAST

The Lone Paxia invites all of our guests to experience a relaxing and tranquil getaway in scenic Maryland shorse country!

THE LOVE PARUS
2000 Sheppend Road
Monteton, Manytonel 21111



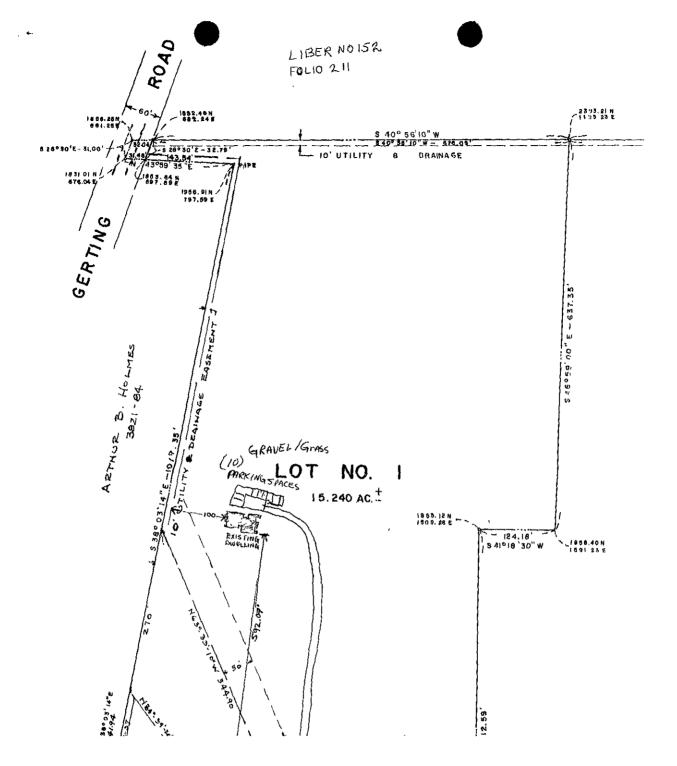




110V 22 75

To Whom It May CONCERN:

IN REGARD TO A USE Permit for A Bed & Breakfast. Please find AHAChed A COPY of a Brochuse that will be used. 4 ROOMS ARE AUAICABIE. Breakfast W/ overnite stay of \$129.00 + 15% growthity + +AX. No ADDITIONAL AMENITIES



Reduced

	JOYCE A. EWERS 07-93 PH. 410-771-4085	1667
	2800 SHEPPERD RD. MONKTON, MD 21111 MON 23 1995	7-163/520 8023
	PAY TO THE Baltimore Co. Maryland \$ 40	00
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	NationsBank NationsBank, N.A.	
	FOR USE permit for B+B Joyle Ewels	MP
- CO	1:0520016331: 4080873750 LEE7	shis True (Shis

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Rep Ex #4



SALES & USE TAX LICENSE MARYLAND

This license must be displayed prominently. A separate license is required for each place of business.

Sales and Use Tax Registration Number

Comptroller of the Treasury

Ohi Maller Louis L. Goldstein

Issue Date

10/30/95



THE LONE PARTS TUDE RAINE JOYCE A BARKS TO SHEPPERD RD

PO BOX 365

문 MONKTON

MONKTON MD 21111

21111-0365

COT/ST 114 (Rev.3/92)



Baltimore County Department of Environmental Protection and Resource Management

Central Regional
Community Services
North Point Government Center
7701 Wise Avenue
Baltimore, Maryland 21222
(410) 887-7128

Fax: (410) 887-7098

Mr. Roger Brown 2800 Shepard Rd. Monkton, Md. 21111

September 8, 1995

Dear Mr. Brown:

As per your request, enclosed is a compilation of the information our office has concerning Bed and Breakfast Operations.

If you have any questions, please contact me at 887-7135.

Very truly yours,

Glenn Bittner, R.S. Food Plans Review

Jour Bittuer

B:Bll.Standif GB:kh Enclosure

Rep Ex #5



OFFICE OF ENVIRONMENTAL PROGRAMS DEPARTMENT OF HEALTH AND MENTAL HYGIENE

201 WEST PRESTON STREET . BALTIMORE, MARYLAND 21201 . AREA CODE 301 . 225-6031
TTY FOR DEAF; Balto. Area 383-7555
D.C. Meiro 566-0451

Adele Witzack, R.N., M.S., Secretary

William M. Eichbaum, Assistant Secretary

April 29, 1986

TO:

Local Health Officers

Environmental Health Directors

FROM:

David L. Resh, Jr., Administa

Community Health Management |

SUBJECT:

Interpretative Memorandum 86-1

Bed and Breakfast Operations

Kec' C 6/29/87

This memorandum is being issued in response to inquiries regarding the regulation of bed and breakfast operations.

For the purposes of clarification, a bed and breakfast operation is defined as:

- 1. A private home which is owner-occupied.
- 2. Sleeping rooms are let to transients only.
- 3. Only breakfast is served to the transients.
- 4. Only lessees and the regular members of the lessor's household are served the meal.

The Community Health Management Program (CHMP) does not intend to launch an assertive effort to require these facilities to comply with COMAR 10.15.03 until such time as certain legal issues are researched and regulations are duly promulgated. That process will resolve regulatory authority and provide a forum for public review and comment prior to any effort to institute enforcement.

The objective in establishing standards will be to develop reasonable criteria for food handling methods and other factors which directly relate to the preparation and serving of safe food products. It is our intent to draft the requirements to accommodate domestic kitchens and residential settings provided a limited number of rooms (five or fewer) are rented.

Interpretative Memorandum 86-1 Bed and Breakfast Operations Page 2

In the interim, you may want to elicit voluntary compliance with pertinent sections of COMAR 10.15.03 that will provide reasonable safeguards to protect the public. Attached is a copy of the regulations in which suggested minimal standards are bracketed. These criteria should be interpreted and applied within the context of an established home setting.

I hope this provides adequate guidance until the issue can be formally addressed through regulations.

DLR:cat

Attachment

cc: Dr. Ruth Singer

Dr. Max Eisenberg

Ms. Betty Harden

Ms. Jeanette B. Lyon

BALTIMORE COUNTY DEPARTMENT OF HEALTH EAU OF ENVIRONMENTAL SERVES

SELECTED GUIDELINES TAKEN FROM THE REGULATIONS GOVERNING EATING AND DRINKING ESTABLISHMENTS

The State of Maryland and Baltimore County Health Departments have developed regulations governing eating and drinking establishments in order to safeguard the food buying public. We have listed below some guidelines, which when followed, will help you to comply with Health Department requirements. Ask your Health Inspector for additional help if needed.

- 1. It is important that employees thoroughly wash their hands and arms before beginning the work of preparing food or handling and cleaning utensils,
- 2. Wear clean uniforms or clean aprons over your street clothes.
- 3. Wear caps or hair nets to restrain the hair.
- 4. Store coats, shoes and street clothes in a place especially set-up for these items (outside the food preparation area).
- 5. Keep the floors, walls, and ceiling clean in the kitchen, stockrooms and bathrooms.
- Keep the outer surfaces of equipment clean (such as grills, woks, soup stoves, mixers, etc.)
- 7. The food contact surfaces of utensils (such as forks, knives, tongs, spoons, platters, bowls) must be cleaned in a special way to kill any disease-causing organisms which may be present.
- 8. The dishwashing machine, when properly maintained and operated, will clean and sanitize the utensils. The three-compartment sink is also designed for this purpose. Wash the utensils in the first compartment with a good detergent, rinse well in the second compartment and sanitize, that is, kill the disease causing bacteria by rinsing the utensils in the third compartment to which you have added two tablespoons of household bleach per gallon of water. Let the utensils air-dry on the draining board after the sanitization process.
- 9. Store the utensils in a clean place, protected from contamination.
- 10. Remember to clean and sanitize the cutting boards, food preparation tables and other work surfaces which may come into contact with food.
- 11. Handle food at all times to protect it from contamination, such as sneezing, coughing, dust in the air, unclean surfaces, flies and roaches.

- 12. Use tongs, spoons, etc., wherever possible to minimize the use of hands.
- 13. Do not store the utensile in the food. During refrigerator storage, keep the foods covered with wax paper, cellophane wrap or foil. Do not use cloth napkins to cover the food.
- 14. In the kitchen and stockroom, keep the foods in tightly covered containers and elevated from the floor.
- 15. Do not reuse cardboard boxes to store food stuffs.
- 16. All potentially hazardous foods (foods containing meat, fish, eggs, milk or poultry) must be kept at certain temperatures to insure safety. This is very important. The refrigerators must be 45° or below. The cold temperature prevents the disease-causing organisms from rapidly multiplying. Foods must be cooked thoroughly. If the food is to be served hot, it should be stored on a steam table or in a warming oven in order to maintain a temperature of 140°F. or above. The hot temperature will kill most of the disease-causing bacteria. Use thermometers to check the temperatures of your refrigeration units. Your Health Inspector will show you how to clean and sanitize a thermometer for testing the temperatures of hot foods.
- 17. Keep all handsinks clean and equipped with hor and cold water, soap and paper towels. Use for handwashing only.
- 18. Wash hands often during the preparation of food.
- 19. Treat the drinking ice as food. Keep inner and outer surfaces of the ice-making machine clean. Use a clean scoop to dispense the ice. When not in use, store the scoop outside the ice bin in a sanitary manner.
- 20. Keep the outside trash storage area free of litter. Keep the garbage in metal cans with tight-fitting lids.
- Store cleaning compounds, bleach, ammonia, scouring powder, etc., out of the food area to prevent the accidental contamination of food.
- 22. Store the poisons, insecticides, etc., outside the food areas and separate from the cleaning compounds.

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Baltimore County Department Of Environmental Protection & Resource Management RECORD OF INVESTIGATION

DISPOSITION	DATE

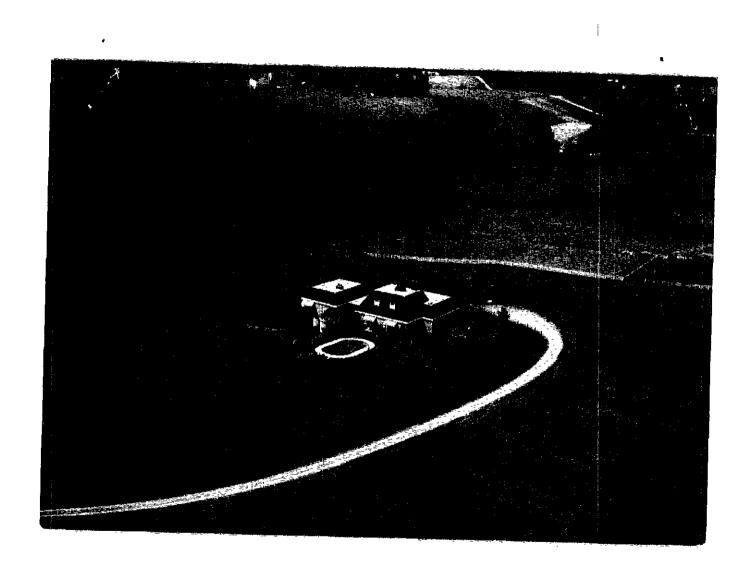
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NOTICE to the Director of Zoning Administration & Development Management

Special Hearing #			Date
I hereby acknow	ledge receipt of the	attached Petition	for Special Hearing
,	Date	Signature	
,			
·	Phone #		

RETURN TO:

Director of Zoning Administration and Development Mangement 111 West Chesapeake Avenue, Suite 109 Towson, Maryland 21204





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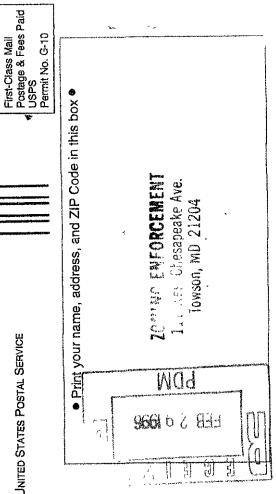
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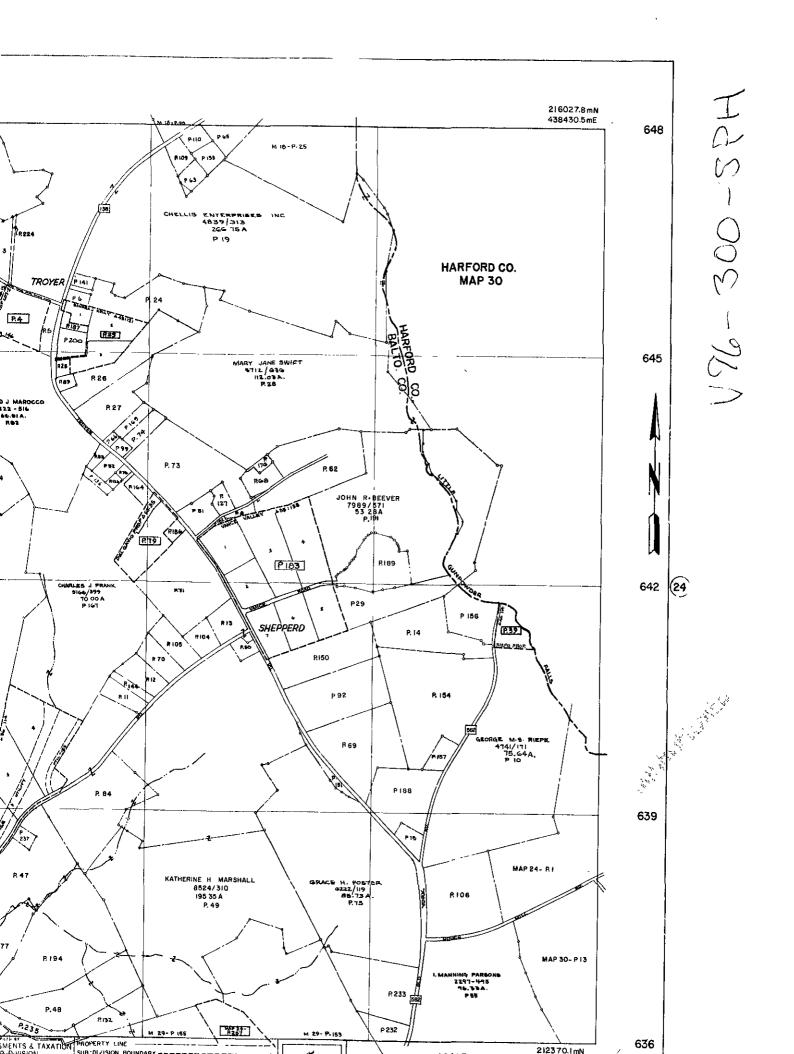
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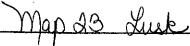
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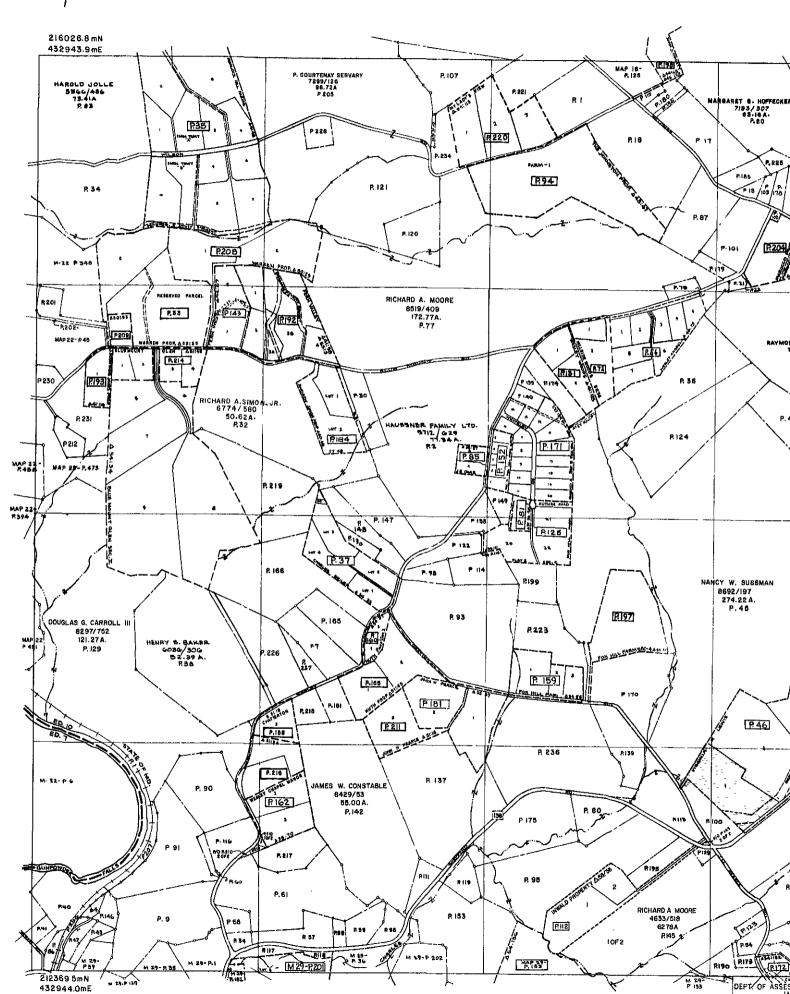
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First-Class Mail Postage & Fees Paid USPS Permit No. G-10







IN RE: PETITION FOR SPECIAL HEARING NW/S Shepperd Road, E of Gerting Road (2800 Shepperd Road) 10th Election District

3rd Councilmanic District

* THEFUTY ZONING COMMISSIONER

* OF BALTIMORE COUNTY * Case No. V96-300-SPH

Joyce Ewers, Legal Owner; Baltimore County Department of Permits & Development Management (PDM). Division of Zoning Enforcement - Petitioner

* * * * * * * * * * *

FINDINGS OF FACT AND CONCLUSIONS OF LAW

This matter comes before the Deputy Zoning Commissioner as a Petition for Special Hearing for that property known as 2800 Shepperd Road, located in the vicinity of Gerting Road in Monkton. The Petition was filed by the Baltimore County Department of Permits and Development Management (PDM), through Donna Thompson, Code Enforcement Inspector. The Petitioners seek a determination as to whether the activities taking place on the subject property, zoned R.C.2, are permitted uses, either individually or collectively, for commercial purposes within the spirit and intent of the Baltimore County Zoning Regulations (B.C.Z.R.).

Appearing at the hearing on behalf of the Petition were Donna Thompson, Code Enforcement Inspector with PDM, Detectives Janet A. Ensor and Verna Widenhouse, and Officer Debby Chenoweth with the Baltimore County Police Department, all of whom were represented by Lee S. Thomson, Esquire, Attorney at Law with the Baltimore County Office of Law. Appearing in response to the Petition for Special Hearing were Mrs. Joyce Ewers, legal owner of the subject property, and her attorney, John B. Gontrum. Esquire. In addition, numerous citizens from the Monkton area appeared at the hearing, all of whom signed the Citizens' Sign-In Sheet.

Testimony and evidence offered revealed that the property which is the subject of this special hearing, consists of 15.24 acres, more or

less, zoned R.C. 2 and is improved with a large single family dwelling, swimming pool and other accessory outbuildings. As noted above, several Officers from the Baltimore County Police Department attended the hearing and testified concerning the uses they observed being conducted on the site during the course of their investigation. Apparently, the Police became involved in this matter after receiving numerous complaints from individuals who had visited the property in response to advertisements about it being a "Dude Ranch". The Petitioners submitted into evidence as Petitioner's Exhibit 1, a brochure advertising the "Lone Paris Dude Ranch" located at 2800 Shepperd Road in Monkton. The brochure advertises the property as a Dude Ranch offering a variety of activities, including golf, horseback riding, hayrides, heated swimming pool, horseshoes, water rafting, rainbow trout fishing, Texas Bar-B-Q, campfires, hiking trails, fox hunting, and other types of recreational activities, all of which would cost patrons a mere \$149 for a three-day, two-night stay.

Detective Ensor testified that she personally investigated the property in September, 1995 at which time she was met at the site by Ms. Ewers, the property owner, and a Mr. Brown. Detective Ensor was informed by Ms. Ewers that the Dude Ranch was not open at that time as they were making renovations to the property. Ms. Ewers described the operation of her business and the types of activities and accommodations offered to patrons. Detective Ensor further investigated whether the subject property had applied for or obtained the proper permits from Baltimore County in order to operate this "Dude Ranch". Detective Ensor testified that the Zoning Office informed her that no permit had been issued for the use of the property as either a "Dude Ranch" or as a Bed and Breakfast. Furthermore, Detective Ensor found that the Comptroller of the Treasury had issued

no sales tax permit for the property and that the Department of Agriculture had not issued a riding stable permit for the property.

Detective Ensor also interviewed residents who had actually stayed at the Lone Paris Dude Ranch. While interviewing a Mr. Joseph Carterelli, Detective Ensor was informed that the golf course consisted of coffee tins placed into the ground in which participants were to putt the golf ball. Mr. Carterelli stated that the swimming pool was not clean and unsuitable for swimming. He further stated that fried chicken was brought in from an outside restaurant and that refrigerated lunches were provided to guests. Detective Ensor testified that she also interviewed other individuals who both visited and stayed at the Lone Paris Dude Ranch.

Detective Verna Widenhouse testified that she also investigated the Dude Ranch. She testified that on October 13, 1995, she went to the property posing as a Ms. Scalise who had previously made reservations to stay. Detective Widenhouse testified that she was greeted at the property by Ms. Ewers, was welcomed into the home and showed into the sitting room and dining room areas. Ms. Ewers informed Detective Widenhouse that dinner would be served later, that there would be country dancing later, and that her sleeping quarters would be in the basement of the home. Detective Widenhouse observed during her visit a pool table, an old projection TV, and coffee maker, and old worn out furniture located in the basement area of the house. She further testified that the water in the swimming pool was green in color, appeared filthy, and contained many leaves and twigs. When she asked if the pool was available for swimming, Ms. Ewers told her "yes". Detective Widenhouse also observed that the grass had been mowed in a circular fashion, apparently in an attempt to represent a golf green. She also visited the barn stable area and saw

three horses, which, in her opinion, were unkempt and full of burrs, and that there was a lot of manure around the stable area, which was not well-maintained. Detective Widenhouse then left the premises and called Ms. Ewers and told her that the accommodations were not satisfactory, at which time her investigation of the property was concluded.

On behalf of his client, Mr. Gontrum called Ms. Donna Thompson, Code Enforcement Inspector for Baltimore County, to testify. Ms. Thompson testified that Ms. Ewers had submitted an application for a use permit to operate a Bed and Breakfast on the subject site; however, that application was denied by Ms. Thompson. The application changed the nomenclature of the operation from a Dude Ranch to a Bed and Breakfast.

In response to questioning, Ms. Thompson testified that many of the requirements of Section 402.D of the B.C.Z.R. which are applicable to Bed and Breakfast facilities were met by the Petitioner; however, she could not provide testimony that the Petitioner satisfied all of those requirements. Furthermore, it should be noted that the hearing on this matter was not to approve its use as a Bed and Breakfast, for which an application, as noted above, was denied by Baltimore County.

Ms. Thompson was the only witness called by the owner of the property to testify in response to the Petition for Special Hearing. The activities taking place on the property, as advertised in the brochure marked Petitioner's Exhibit 1, and as testified to by the Detectives who appeared on behalf of the Petition, were not denied or contradicted by the property owner. Taking into consideration the types of activities that are taking place on the property, and as advertised in Petitioner's Exhibit 1, I find that the owner of the property is operating a hotel, as that term is defined in Section 101 of the B.C.Z.R., Pag. 1-19 thereof. The

zoning classification for the subject property is R.C.2, which does not permit a hotel use to exist. Therefore, the Petitioner's use of the property as noted above must cease immediately. Furthermore, the subject property shall only be utilized as a single family residence, until such time as the property owner obtains a valid use permit from Baltimore County which would permit the use of the property in some other fashion.

Pursuant to the relief requested in the Petition for Special Hearing, the hearing on the merits of this case, and the memoranda submitted by Counsel, I find that the activities and services offered on the property known as 2800 Shepperd Road constitute that of a hotel, as that term is defined within the B.C.Z.R., and as such, is not a permitted use

THEREFORE, IT IS ORDERED by the Deputy Zoning Commissioner for /5 day of April, 1996 that the Owner of the property, Joyce Ewers, shall immediately cease and desist offering those services and activities such as golf, horseback riding, hayrides, archery, croquet, volleyball, ping pong, pinball, pool, horseshoes, campfires, Barb-B-Q, country dancing, and talent shows, and such uses as restaurant, hotel, bed and breakfast home or inn, when such services, activities and/ or uses are offered for compensation; and,

IT IS FURTHER ORDERED that the property known as 2800 Shepperd Road shall only be utilized for residential purposes, until such time as a valid use permit for some other permitted use within the R.C.2 zone shall be issued to the property owner.

> Deputy Zoning Commissioner for Baltimore County

Baltimore County Government Zoning Commissioner Office of Planning and Zoning

Suite 112 Courthouse 400 Washington Avenue Towson, MD 21204

(410) 887-4386

John B. Gontrum, Esquire 814 Eastern Boulevard Baltimore, Maryland 21221

RE: PETITION FOR SPECIAL HEARING NW/S Shepperd Road, E of Gerting Road (2800 Shepperd Road) 10th Election District - 3rd Councilmanic District Joyce Ewers, Legal Owner; Baltimore County Department of Permits and Development Management (PDM), Petitioner Case No. V96-300-SPH

Enclosed please find a copy of the decision rendered in the above-captioned matter. The Petition for Special Hearing has been denied in accordance with the attached Order.

In the event any party finds the decision rendered is unfavorable, any party may file an appeal to the County Board of Appeals within thirty (30) days of the date of this Order. For further information on filing an appeal, please contact the Zoning Administration and Development Management office at 887-3391.

> Deputy Zoning Commissioner for Baltimore County

Printed with Soybean Ink

cc: Ms. Joyce Ewers 2800 Shepperd Road, Monkton, Md. 21111

> James W. Constable, Esquire, Wright, Constable & Skeen 250 W. Pratt Street, 13th Floor, Baltimore, Md. 21201-2467

Ms. Donna Thompson, PDM / Mr. Lee Thomson, Office of Law People's Counsel; Case/File

Petition for Special Hearing

Case **: V-96-300-SPH to the Zoning Commissioner of Baltimore County

for the property Cocated at 2800 Shepperd Rd., MOnkton, MD 21111 which is presently zoned R.C. 2

This Petition shall be filed with the Office of Zoning Administration & Development Management. Battlmore County hereby pelitions for a Special Hearing under Sections 26-3 and 26-121(a) of the County Code and Section 500-6 of the Zonling Regulations of Battimore County, for the Zoning Commissioner to conduct a hearing throwing a violation or siteged violation or non-compliance with any zoning regulations or order leaved by the Zoning Commissioner, Board of Appeals or Court, or for the proper interpretation thereof, more specifically: 101, 102.1, 1A01.2B., 422, 402D, 500.6, 500.7 "Accessory Use" "Amusement Devices", "Bed and Breakfast Home or Inn", "Dwelling", "Hotel or Motel", "Restaurant, Standard", "Riding Stable",

> To determine whether golf, horseback riding, hayrides; sports such as archery, croquet, volleyball, ping pong, pinball, pool, horseshoes, also, campfires, bar-b-q's, country dancing, talent shows, restaurant, hotel, bed and breakfast home or inn are uses permitted either individually or collectively for commercial purposes within the spirit and intent of the Baltimore County Zoning Regulations.

I do solemnly affirm that the contents stated above are correct to the best of my knowledge, information and belief.

2800 SHEPPERD ROAD

Nature of violation(s): "Nightclub"

4 "L" KINGS CROSSING COURT COCKEYSVILLE MD 21030

MONKTON MO 21111 To appear and testify in the malter of an alleged zoning violation or for the purpose of a proper interpretation of the zoning regulations or order of the Zoning Commissioner. ROOM 118, OLD COURTHOUSE 400 WASHINGTON AVE., TOWSON MD 21204

ROGER BROWN

2800 SHEPPERD ROAD

aring Date: MARCH 28, 1996 ease be advised that your failure to appear at the date, time and location stated above-could result in your attachment

RE: V-96-300-SPH

Notice of Hearing mailed to the following parties:

Mr. & Mrs. Richard A. Uhler/3800 Sheppered Road/Monkton MD 21111 Mr. & Mrs. John B. Holmes/3022 Shpperd Road/Monkton MD 21111 Mr. & Mrs. Michael McCaughey/2639 Sheppered Road/Monkton MD 21111 Ms. Elizabeth S. Dow/2936 Shepperd Road/Monkton MD 21111 Ms. Faye J. Garrison/2525 Sheppered Road/Monkton MD 21111

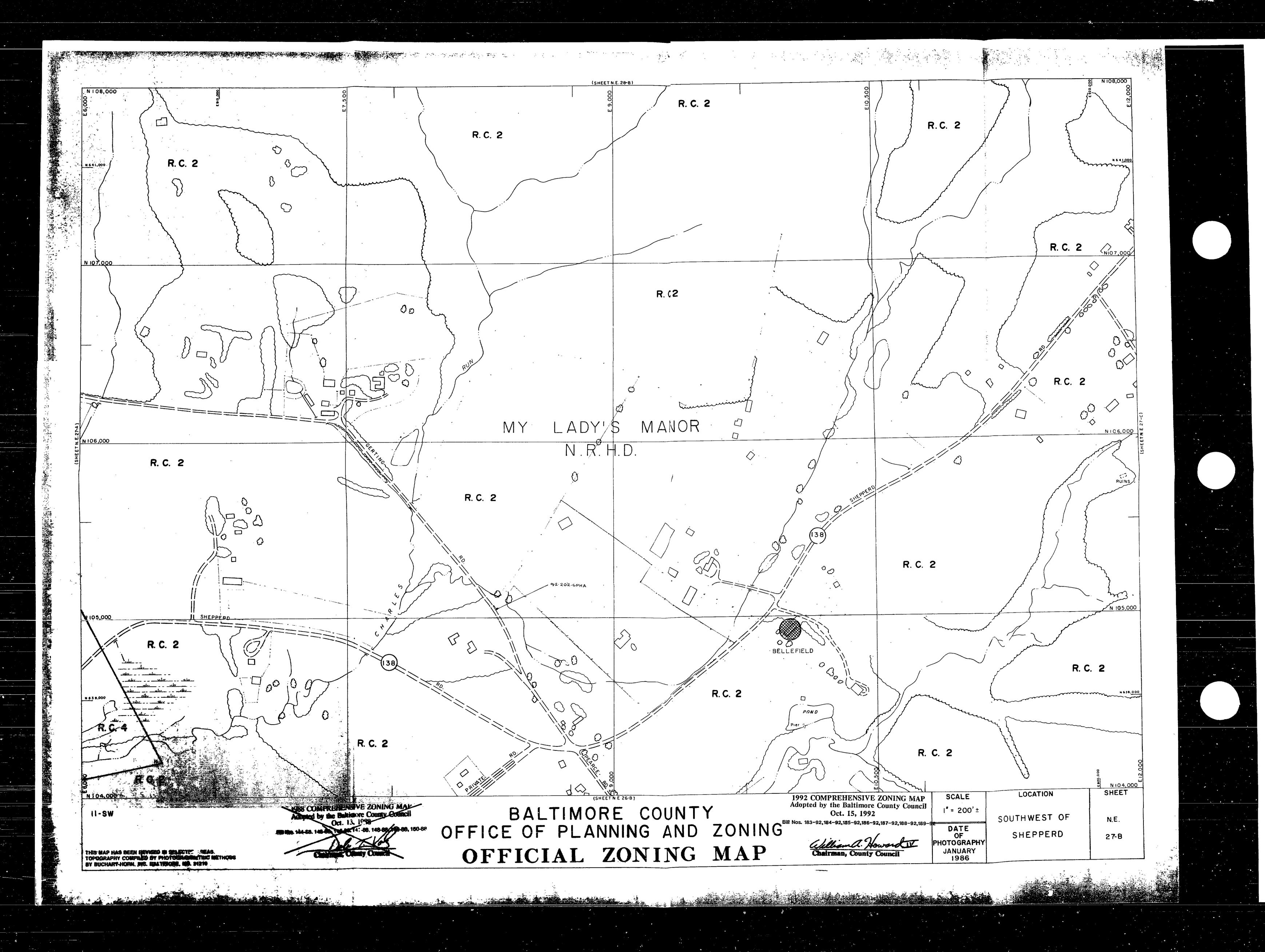
Mr. Garet E. Winants/2637 Shepperd Road/Monkton MD 21111 Mr. & Mrs. James K. McManus/2805 Shepperd Road/Monkton MD 21111 Mr. & Mrs. Richard A. Moore/16730 J. M. Pearce Road/Monkton MD 21111 Mr. & Mrs. Philip E. Spector/20 Shaded Glen Ct/Owings Mills MD 21117 Mr. & Mrs. Joseph L. Kroart/2900 Shepperd Road/Monkton MD 21111

Mr. & Mrs. John H. Ensor/16909 Gerting Road/Monkton Md 21111 Mr. Henry W. Kone/3016 Shepperd Road/Monkton MD 21111 Ms. Agnes R. Holmes/3002 Shepperd Road/Monkton MD 21111 Ms. Nancy W. Susman, et al/H. B. Peck, Jr/405A Central Ave/Towson

Mr. & Mrs. Arthur B. Holmes/16801 Gerting Road/Monkton MD 21111 Mr. John W. Marshall/3001 Sheppard Drive/Monkton MD 21111 Mr. Eric W. Snyder/Ms. Lana Wiester/2500 Shepperd Rd/Monkton MD 21111 Win le Carpenter/Constituent Service Coordinator/Executive Office Honorable T. Bryan McIntire/Councilman/District 3 Det. Janet Ensor/Balto. Co. Police/700 E. Joppa Road/Towson MD 21204

NOTE: FOR INFORMATION REGARDING THIS HEARING, PLEASE CALL 887-3391.

TMK:bjs







400 Washington Avenue Towson, Maryland 21204 (410) 887-4420 Fax: (410) 296-0931 APR - 2 1996 ZONING COMMISSIONER

The Honorable Timothy M. Kotroco Deputy Zoning Commissioner 400 Washington Avenue Towson, Maryland 21204

> RE: Petition for Special Hearing Case No. V-96-300-SPH 2800 Shepperd Road Monkton, Maryland

Dear Mr. Kotroco:

At the conclusion of the hearing in the above captioned matter on March 28, 1996, you invited counsel to submit memoranda. As my remarks will be brief, I have taken the liberty of doing so in letter form. I trust that this will be acceptable.

There were, in essence, two stages to this proceeding. The testimony and evidence which was presented by this office, on behalf of the Petitioner, related to the use of the which was presented by this office, on behalf of the Petitioner, related to the use of the property occurring prior to the date of the hearing. I would urge you to find, based upon that evidence, and taking into account that it was unrebutted, that the Respondents had conducted or operated a hotel upon the premises above referenced during the period September through November, 1995. The brochure authored by the Respondents (Petitioner's Exhibit No. 1) described the premises as "The Lone Paris Dude Ranch". The term "Dude Ranch" is not defined in the Baltimore County Zoning Regulations (BCZR). Turning then to the definition contained in Webster's Third New International Dictionary, the term "Dude Ranch" is defined as "a ranch or resort for vacationers offering primarily horseback riding and other activities typical of western ranches". A review of Petitioner's Exhibit No. 1 would seem to suggest that only a few of the amenities listed thereon could be said to be "typical of western ranches".

The BCZR defines a hotel as follows:

"A building or group of buildings containing guest rooms or units, where, for compensation, lodging is provided on a daily, weekly, or similar short-term basis. A hotel or motel shall be deemed to include any establishment which provides residential living accommodations on a short-term basis such as an apartment hotel. A hotel or motel may contain restaurants, meeting rooms, recreation facilities, lounges, retail shops, and personal services as ancillary

In the instant case the evidence has established that the building on the premises contained guest rooms where lodging was provided for compensation on a short-term basis. The evidence would further reflect that meals were served on the premises (as in restaurants) and that numerous recreation facilities were provided as ancillary uses.

It is therefore respectfully suggested that an application of the evidence presented before you to the definition quoted would lead to the conclusion that the use of the premises during the period stated was that of a hotel which use is not a permitted use in a residential zone under any circumstances. Similarly, even were it determined that the use of the property was that of a "Dude Ranch" as Respondents described it in their brochure, neither is that use a permitted use in a residential zone.

The second aspect of the proceeding before you was an effort on the part of one of the Respondents to adduce testimony from an employee of the Department of Permits and Development Management which would substantiate the proposition that the use of the subject property for the operation of a bed and breakfast home or a bed and breakfast inn, uses permitted in residential zones by the BCZR as a matter of right, would necessarily include numerous and varied ancillary uses such as those described and referred to in Petitioner's Exhibit No. 1. To dispose of this contention one must consider two matters. The first of those is the definition of a "Bed and Breakfast Inn" as found in the BCZR (Respondent's application for a use permit, introduced into evidence as an exhibit, reflected an intent to provide four rooms for paying guests):

"A tourist home that provides four to twelve rooms (limited to a maximum of 16 persons) for paying guests on an overnight basis for periods not to exceed 14 days with breakfast being available on premises at no additional cost. A bed and breakfast inn is allowable only in a building originally constructed as a one-family dwelling pursuant to the provisions and procedures prescribed in Section 402D of these regulations."

The definition of use makes it unequivocally clear that the use contemplated is that for a room on an overnight basis plus the provision of breakfast. No reference is made in the definition to amenities or ancillary uses such as is included within the definition of a hotel, supra.

Secondly, one must consider the fact that a bed and breakfast use is a use permitted as a matter of right in all residential zones as opposed to a hotel which is a use absolutely prohibited in all residential zones. Had the County Council intended to permit the same amenities to be included in the operation of a bed and breakfast inn as are permitted in the operation of hotel, it would have said so. Additionally, it is inconceivable that the Council would have intended to permit such uses, unrestricted and as a matter of right, in all residential zones.

In sum, and for the reasons stated, Petitioner would urge you to find:

1. That during the period September through November, 1995, the property situate at 2800 Shepperd Road was used as a "hotel" as that term is defined in the Baltimore County Zoning Regulations, and;

That where a permit has been issued for the use of residential property for the operation of a bed and breakfast inn the use of the property by, or for the benefit of the paying guests thereon, is limited to lodging and the provision of a breakfast meal.

Lee S. Thomson Assistant County Attorney

cc: John B. Gontrum, Esquire James W. Constable, Esquire

APR - 5 1996 PETITION FOR SPECIAL BEFORE THE ZONING COMMISSIONER HEARING TO DETERMINE * ZONING COMMISSIONER FOR APPROPRIATE USAGE OF SITE * BALTIMORE COUNTY IN AN R.C. 2 ZONE FOR BED AND * BREAKFAST OR OTHER USAGE * CASE NO. V-96-300-SPH

* * * * * * * * * * * * MEMORANDUM OF RESPONDENT

STATEMENT OF THE CASE

IN RE: 2800 SHEPPERD ROAD

agricultural or bed and breakfast uses.

This matter came about as the result of a Petition for Special Hearing filed by the Office of Zoning Administration to determine generally what uses occurred at 2800 Shepperd Road and whether those uses met the criteria of a bed and breakfast or some other use. Also sought was a determination of what accessory uses, if any, were appropriate with the bed and breakfast. No allegations were made that the buildings on the site were not in compliance with regulations, nor that the site could not comply with dwelling,

STATEMENT OF FACTS

Testimony at the hearing came from two (2) Baltimore County police officers and from Donna Thompson, the Office of Zoning Administration Representative who filed the Petition. The testimony from the officers indicated that owners of the property in September had issued an advertisement brochure for the "Lone Paris Dude Ranch" and that they had acted on an inquiry about it. Initially, when the police visited the site in September, they were told that it had not opened for business, and there was nothing

from their visit to indicate that it had. What the police saw on their initial visit was a rather large dwelling with a swimming pool and a stable in the rear. Aerial photographs were admitted showing the layout of the site including the house, a parking area, a swimming pool, and a stable to the rear of a lot. The lot is approximately 15.2 acres in size. The police were told that the site would be opened for a bed and breakfast and would have various amenities.

Subsequently, in the middle of October, 1995, two police officers posing as guests registered for rooms at the bed and breakfast. They did not spend the night, however, nor did they have any food on the premises. The swimming pool was closed. Horseback riding was said to be available for guests, and there appeared to be four "green-type" areas for playing golf on the property. Other information developed by the police indicated that food was served on the premises for breakfast and brought in from off-site at other times. There may have been a campfire and a hayride for guests. The police also saw a pool table in the basement of the house.

Donna Thompson, a code enforcement inspector with Baltimore County, saw no activities on the site during her visit. She testified that she had processed an application for a bed and breakfast use permit in November, 1995, which she had recommended turning down due to the presence of an inoperable recreational vehicle on the site. She also indicated that she turned down the request because she was not sure what was happening on the site.

On examination, Ms. Thompson indicated that the site met the criteria for a bed and breakfast home or inn as defined in Section 101 of the Baltimore County Zoning Regulations (hereinafter referred to as the BCZR) and as conditioned in Section 402D of the BCZR and the Zoning Policy Manual. The dwelling on the site is the dwelling of the owner of the property, the site is on a large lot with ample frontage and is located in an historic district. Her research indicated that the site would qualify for a bed and breakfast.

Additionally, Ms. Thompson indicated that the pool table, swimming pool and horses, could be appropriate accessory uses, if no additional charge was made for the amenities for paying guests, and if they were not made available to the general public.

Documentation provided by Petitioner indicated that Ms. Joyce Ewers purchased the property on October 27, 1995, which deed was recorded in December, 1995. She had applied for a state retail sales tax permit for a bed and breakfast, and an inquiry had been made by a previous owner of the property apparently with Baltimore County's Department of Environmental Protection and Resource Management about that Department's restrictions on a bed and breakfast. The bed and breakfast permit application in November, 1995, included a copy of a revised brochure that did not include the amenities accessory to the bed and breakfast listed in the "Lone Paris Dude Ranch" brochure acted upon by the Baltimore County Police Department.

DISCUSSION

The Special Hearing request is not seeking a determination that the Respondent was actually doing anything in violation of the zoning code. Rather, the Special Hearing in a rather abstract way is asking what uses are permitted and what uses are not permitted on a site such as this. The Special Hearing is actually not about what violations may or may not have occurred or about the actual usage of the site. The Hearing really is an attempt to get direction as to characteristics of a rural bed and breakfast and the amenities that one may offer the guests. This conclusion is borne out by the testimony of the police officers, whose testimony went more to what Respondent wanted to do than to what they actually witnessed on the site. From what they witnessed and experienced one could only conclude that at most a bed and breakfast existed even if more was actually intended. Even Ms. Thompson testified that the request for Special Hearing was prompted more from the initial brochure than from anything she actually saw or that the police saw occurring on the site. Clearly, for instance, there was no testimony that there was a standard restaurant or nightclub, and a pool table or even pinball machine in the basement of a residence does not constitute an arcade or a regulated device. There was no testimony that the swimming pool was used. Even if guests at the house were permitted to ride the horses, this does not constitute a riding stable if the horses were not kept for hire. Horses are permitted as of right on

a parcel of this size in an R.C. 2 zone.

The other factor to be considered is that there is no question but that actual activity on the site occurred at most over a span of several weeks in October of 1995. When the police visited the site in September, they noted nothing but a residence on the site. When the site was revisited in November, there were no activities on the site. There is testimony that an application was filed for a bed and breakfast and that same was reviewed by the County. When the county inspectors visited the site to review the application, they noted none of the activities other than the dwelling and horses as being on the site.

One of the real issues in the case is that Respondent characterized itself using terms that had a different meaning perhaps to them than to County officials and others. Could a "Dude Ranch" be a bed and breakfast? Yes, provided it met the definition and conditions of a bed and breakfast. No, if it is intended to be a major resort. Is it permissible to have rooms to rent for overnight guests with breakfast on the premises for guests at no additional cost? That is the definition of a bed and breakfast. Clearly, the few rooms noted by the police as available would qualify the house as a bed and breakfast. This is not a hotel. This is a house, lived in by the owner, in an historic district. It was built prior to 1988 and was designed as a primary residence.

Why shouldn't guests, paying or non-paying, be allowed to use the amenities that the owner chose for himself or herself, provided that there is no charge for their utilization? Can not guests at

a bed and breakfast play ping pong, watch TV, maybe shoot a game of pool in a recreation room, or even swim, if that is available? If these amenities existed for the owner, is the owner required to tell guests, paying or non-paying, "No, this can not be used by

If the owner has horses, guests should be permitted to ride them provided that they are not for hire to the general public and provided that they belong to the owner. As long as the horses are not "for hire" and are not being boarded for others, they are permitted to be stabled on the site as a matter of right. An animal boarding place is defined in the BCZR as the keeping of the animals of others. There was no allegation that this was ever intended or occurred. A riding stable is defined as a place where horses are boarded or kept for fire. Again, there is no allegation that this was ever intended or occurred.

Claims by the County that this facility is a hotel or motel are patently false. The facility is a residence, and only a very few rooms are for overnight guests. It must be granted that the definition of a hotel or motel is very broad. The definition could be read to include bed and breakfast facilities as they do have rooms for rent on a short term basis. Clearly, however, bed and breakfast facilities are limited to being the primary residence of the owner, and the list of permitted hotel amenities simply is not applicable to such a facility. Interestingly, none of the amenities listed on the back of the September brochure are out of the ordinary for single family, rural dwellings. A sing-along or piano playing hardly qualifies for a nightclub use.

Finally, it should be noted that the application for a conditional use sent to the county in November greatly modified the initial proposal by dropping many of the amenities. The county had before it a true "no frills" bed and breakfast. There was no allegation that it was even in operation at that time. There is no reason why the facility as proposed should not be allowed as a matter of right as called for in the BCZR, and really no reason why some of the amenities normally accessory to a rural dwelling should not also be accessory to a bed and breakfast.

The test of permitted accessories to a bed and breakfast should be whether they would be permitted to a dwelling within the same zone. Since the dwelling is the key to being a bed and breakfast, the uses accessory to a dwelling should also be accessory to a bed and breakfast. Based on location of the bed and breakfast these might include a pool or a tennis court or even boat rides in the case of the Bauernschmidt house bed and breakfast. These amenities are based on the residential use of the site. The limited use of the facilities might also include meals served at other times during the day. The key is whether separate charges are made for the services. An afternoon tea or evening refreshment simply should not be considered a restaurant use. The distinguishing factor, of course, is whether a separate charge is made for the service. Another factor would be the spontaneity of the use. There was no scheduled entertainment of any kind; no requirement that meals be taken or served at a particular time; no

except if desired. This is much more like a residence, where guests take what comes than a hotel or resort with scheduled activities. If the cost for the visit to the house is all inclusive, then whatever "extras" are thrown in as part of the dwelling use clearly are not part of a separate commercial usage of the site. Even Ms. Thompson agreed that the proposed uses of the property may well be appropriate uses provided that there is no separate charge.

Zoning has had to deal in recent years with hayrides from farms being a permitted or a commercial use. They could be argued to be part of farm use or even a community activity, but the use of a horse drawn wagon for which no charge is solicited is not a commercial use.

This distinction between an amenity and a commercial use would apply also to the owner permitting a guest to use a vehicle to sight see or to the owner picking up a guest at the airport. In the former case there is certainly no car rental agency and in the latter case there is certainly no taxi business.

In evaluating the Special Hearing request there should be a separation among what was proposed to take place, what did take place and what is now proposed. It should also be noted that there was no evidence that some of the items mentioned in the Special Hearing request were ever proposed let alone actually offered. The purpose of the request would appear to be to get a sense of direction as to how such uses should be evaluated.

statement that any of the initially proposed activities would occur

conflict with that usage. Respectfully, submitted,

CONCLUSION

motel, nightclub or restaurant is permitted in an R.C. 2 zone. We

also do not believe that there was any evidence presented

indicating that such usage occurred or was even proposed. We

further agree that even though animal boarding places and riding

stables are permitted uses, they require a special exception. We

also would urge that there is no evidence from which one could

assume that animals were being offered for hire. There is evidence

that a bed and breakfast was the intended use of the site, and we

believe that properly constrained such use is permitted as of right

on the site and that the amenities offered as a residence do not

In conclusion, we would agree that neither a hotel,

cc: Lee S. Thomson, Esq. James W. Constable, Esq.

RE: PETITION FOR SPECIAL HEARING 2800 Shepperd Road ("The Lone Paris Dude ZONING COMMISSIONER Ranch"), 10th Election District, 3rd Councilmanic OF BALTIMORE COUNTY Legal Owners (current and former): CASE NO. V-96-300-SPH Joyce Ewers, Alice Brown, Roger Brown * * * * * * * * * * * *

ENTRY OF APPEARANCE

Please enter the appearance of the People's Counsel in the abovecaptioned matter. Notice should be sent of any hearing dates or other proceedings in this matter and of the passage of any preliminary or final Order.

> Peter Max Cimmeiman PETER MAX ZIMMERMAN People's Counsel for Baltimore County CAROLE S. DEMILIO Deputy People's Counsel Room 47, Courthouse 400 Washington Avenue Towson, MD 21204 (410) 887-2188

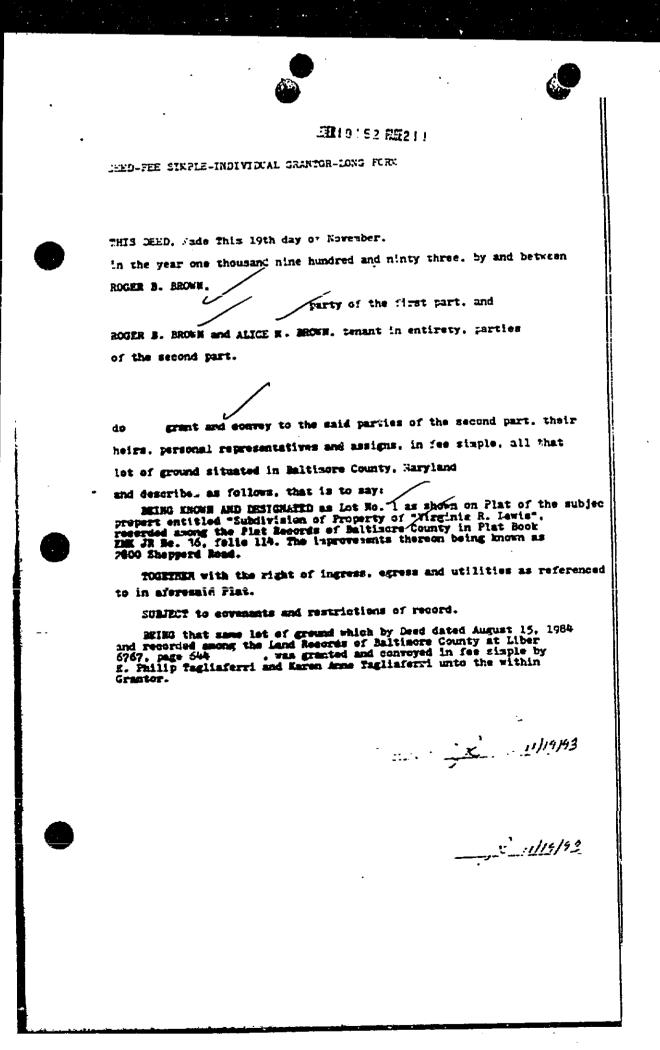
CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this 22nd day of March, 1996, a copy of the foregoing Entry of Appearance was mailed to Petitioners Joyce Ewers and Roger Brown, 2800 Shepperd Road, Monkton, MD 21111, and to Petitioner Alice Brown, 4-L Kings Crossing Court, Cockeysville, MD

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| DEED - FEE SIMPLE - INDIVIDUAL GRANTOR - LONG FORM | lt li | |
| Paramount Title Co., Inc. OAKLAND RIDGE PROFESSIONAL BLDS. 9123 OLD ANNAPOLIS Rd. (RT. 108) COLUMBIA, MARYLAND 21045 730-0727 | | |
| This Deed, MADE THIS 15th day of August | | • |
| ip the year one thousand nine hundred and eighty-four | by and between | |
| E. PHILIP TAGLIAFERRI and KAREN ANNE TALIAFERRI, his wife, | | |
| ef parties of th | e first part, and | |
| ./ | • | |
| *ROGER BROWN, tenant in severalty, party | | |
| of the second part. | | • |
| | | . :: |
| Witnesseth, That in consideration of the sum of Two Hundred Eighty-Fiv | | |
| Dollars (\$285,000.00), said amount being the actual consider paid herein, | ration | ٠. |
| the said parties of the first part | B RC/F | 13.00 |
| | BITX
BIOGS | 1425.00
142 5. 00 |
| | DEED
EHK JR T | 0 i
2833.00 |
| | #74187 C004 | R01 T10:3 |
| do grant and convey to the said party of the second part, his | heirs, | 09/20/9 |
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| personal representatives/successors and assigns , in fee simple | 11 -1-1-4 | • |
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| lot of ground situate in Baltimore County, Mar | | |
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THIS DEED, made this 21 day of October, 1995, by and between Alvin E. Friedman, Kenneth J. MacFadyen, James J. Loftus, and Daniel Menchel, Substitute Trustees, Assignees, parties of the first part; and Joyce Ewers, party of the second part, Grantee.

WHEREAS, at a public sale on July 18, 1995, by the said Alvin E. Friedman, Kenneth J. MacFadyen, James J. Loftus, and Daniel Menchel, Substitute Trustees, Assignees, in pursuance of a Power of Sale which sale was made after default had occurred and after due public notice of sale and after a Bond had been duly filed in the Circuit Court for Baltimore County in Case No. 105/16/95CV2061, the parcel of land and premises hereinafter described, being the property conveyed by said Deed of Trust was sold unto Bankers Trust Company of California, N.A., which was then and there a bidder, and then Substituting Joyce Ewers by Order to Substitute Purchaser signed by the Court at and for the sum of Three Hundred Forty Two Thousand Three Hundred and Fifty (\$342,350.00) Dollars; and said Substitute Purchaser having agreed to pay an additional Seventeen Thousand Five Hundred Thirteen Dollars and Forty-eight (\$17,513.48) Cents in consideration of said Substitution, making the total consideration Three Hundred Fifty Nine Thousand Eight Hundred Sixty Three Dollars and Forty-eight (\$359,863.48) Cents and the sale having been duly reported to and ratified by the said Court on September 15, 1995, and the purchase money paid, as is hereby

> State Department of Assessments & Taxation for Baltimore County

RECEIVED FOR TRANSFER

State Department of MARTICABLE-LETTER OF T. MARTINE TRANSFER TR Similar 13/20/95

ROMADKA, GONTRUM & McLAUGHLIN, P.A.

814 Eastern Boulevard Baltimore, Maryland 21221 (410) 686-8274 (410) 686-0118 FAX

ROBERT J. ROMADKA JOHN B. GONTRUM J. MICHAEL McLAUGHLIN, JR.*

TOWSON OFFICE: 307 W. ALLEGHENY AVENUE TOWSON, MARYLAND 21204

ELIZABETH A. VANNI MICHAEL J. KIRWIN

* Also Admitted In the District of Columbia

March 14, 1996

Lawrence Schmidt, Esq. Zoning Commissioner for Baltimore County County Courthouse 400 Washington Avenue Towson, Maryland 21204

Re: Case No. V-96-300-SPH

2800 Shepperd Rd.

Dear Commissioner Schmidt:

Our office has been asked by the property owner Ms. Joyce Ewers to represent her in the abovereferenced case, currently scheduled for March 28, 1996. Frankly, I am somewhat confused over the genesis of this matter as apparently a determination is sought as to a number of items, most of which have nothing to do with the use of this site.

I also am confused over the summonses issued. Alice Brown has no ownership interest in the site. She is an ex-wife of Roger Brown, also summonsed, who has no ownership interest in the site. He does live there, however. Why are the Browns being summonsed? I am enclosing a copy of the deed to the property, which clearly indicates that the Browns have no ownership

The subject property is a 15.24 acre tract improved with a large single family dwelling. The site is zoned R.C. 2. In November of 1995, Ms. Ewers applied for a use permit for a bed and breakfast facility, a permitted use in an R.C. 2 zone. A copy of the application is enclosed. The permit was denied on December 6, for violations which include the issues raised at the hearing. The issues seem to go more to the advertising of the proposed use rather than the site itself. The house is the actual residence of Ms. Ewers, and the site is known as "Lone Paris". In her house she has a pool table and pinball games. Her property also is improved with stables,

and field for her horses, and swimming pool.

Ms. Ewers had advertised the facility for a bed and breakfast use when she became aware of the fact that she needed approval. She refunded deposits and immediately ceased the advertising until the permits were issued. I would expect that this hearing would address the permit issues as well as the issues raised by the zoning office as they seem combined. If this is not the case, please let me know.

I have reviewed the definition of a bed and breakfast home as contained in Section 101 and in Section 402D, and all requirements appear to have been met. The area and setbacks are not in dispute. There is no question that the home is the home of the owner, who resides in it. The home was constructed prior to 1988 and is located within an historic district. The only issue appears to be the amenities offered guests. The permit would appear to be able to be issued as a matter of right as a bed and breakfast is defined as a home occupation permitted as of right in an R.C. 2 zone.

I would like the opportunity to work with the zoning office in resolving these issues and would expect to present at the time of the hearing a list of proposed activities at the site.

Enclosures

cc: Joyce Ewers (via facsimile)

C. GORDON HAINES* THOMAS F. COMBER, 3** JOHN BRENTNALL POWELL, JR. MICHAEL J. ABROMAITIS MONTE FRIED KENNETH F. DAVIES BRIAN S. GOODMAN LOIS A. F. MCBRIDE

MARY ALICE SMOLAREK

CATHERINE H. BELLINGER

WRITER'S DIRECT DIAL NUMBER

(410) 659-1315

The Honorable Timothy M. Kotroco

Zoning Commissioner - Baltimore County

250 WEST PRATT STREET, 1314 FLOOR BALTIMORE, MARYLAND 21201-2467 TELEPHONE (410) 539-5541 FAX (410) 659-1350

April 4, 1996

WRIGHT, CONSTABLE & SKEEN

ATTORNEYS AT LAW

WM. PEPPER CONSTABLE 1882-1976 JOHN D. WRIGHT ITTED IN D.C. AND MARYLAND

138 E. MAIN STREET

ELKTON, MD 21921-5991

(410) 398-1844

FAX (410) 392-0095

307 W. ALLEGHENY AVENUE

(410) 825-0750

FAX (410) 825-0715

OF COUNSEL

FRANCIS N. IGLEHART

P. MCEVOY CROMWELL

TOWSON, MD 21204-4258

Re: Petition for Special Hearing Case No. V-96-300-SPH/2800 Shepperd Road Monkton, Maryland

Dear Mr. Kotroco:

400 Washington Ave.

Towson, MD 21204

On behalf of The Manor Area Association and myself personally as a neighbor living on Shepperd Road, I join in the letter memorandum submitted by Lee S. Thomson on behalf of the County. In addition, I refer the court to Fick, et al. v. Weedon, et al., 613 N.E. 2d 362 (Ill. App. 1993) wherein the court defined a bed and breakfast by using the definition enunciated in V. Rundvack's Bed and Breakfast U.S.A. There, bed and breakfast is defined as "... either private residences where the owners rent spare bedrooms to travelers, or small, familyoperated inns offering a special kin of warm, personal hospitality." The definition continues - a bed and breakfast "... in the purest sense ... is a private home, often referred to as a 'homestay', where the owners rent their spare bedrooms to travelers." See Rundvack, supra.

R. Buchanan and R. Espeseth (in their book Developing a Bed & Breakfast Business Plan I (1991) as quoted by the court in Fick, supra. notes that breakfast is the only meal served. A copy of the Fick decision is attached.

The Owners of 2800 Shepperd Road argued that since horseback riding, swimming, and other recreational activities are permitted common uses of urban residential property, they should be amenities that would be permitted in a bed and breakfast. That

April 4, 1996

argument has no more merit than maintaining that, since eating food is an activity frequently associated with residential living, operating a restaurant in a residence should, therefore, be a permitted use. The activities that apparently have occurred at 2800 Shepperd Road are associated more with resorts or hotels. A bed and breakfast, on the other hand, emphasizes the bed and the breakfast. To allow otherwise would be to permit a circumvention of the zoning laws and allow a "backdoor" avenue to uses that are clearly not contemplated as permitted uses in a residential zone.

Respectfully submitted,

James W. Constable

cc: John B. Gontrum, Esquire Lee S. Thomson, Esquire

/jwc/ltrs/kotroco

FOUND DOCUMENT

613 N.E.2d 362

Database (Cite as: 244 Ill.App.3d 413, 613 N.E.2d 362, 184 Ill.Dec. 335)

Page

PAGE 1

John E. FICK and Norma J. Fick, Plaintiffs-Appellees and Cross-Appellants,

Joyce WEEDON and Ray Weedon, Defendants-Appellants and Cross-Appellees. No. 4-92-0744. Appellate Court of Illinois, Fourth District. Argued April 14, 1993.

Decided May 6, 1993. Rehearing Denied June 7, 1993. Grantors sued grantees to enjoin grantees from using residence as bed and breakfast establishment on basis that warranty deed conveying property contain restrictive clause that property should be used only for private dwelling for one family for 25 years. The Circuit Court, Macon County, Daniel L. Flannel, J., granted summary judgment in favor of grantors. Grantees appealed. The Appellate Court, Knecht, J., held that: (1) restrictive covenant was unambiguous and home's commercial use as bed and breakfast violated explicit restriction, and (2) stay of injunction pending appeal was not abuse of

Affirmed. [1] COVENANTS k103(1) Restrictive covenant in warranty deed requiring that property be used only as private dwelling for one family for 25 years was unambiguous and home's

[2] COVENANTS k134 Whether restrictive covenant is ambiguous is question of law because determination necessarily involves construction of restriction.

commercial use as bed and breakfast violated covenant.

Paramount rule for interpretation of covenants is to expound them so as to give effect to actual intent of parties as of time covenant was made and as collected from the whole document construed in connection with the circumstances surrounding its execution.

[4] COVENANTS k21 When language of covenant is unambiguous, clear and specific, no room is left for interpretation or construction.

[5] COVENANTS k49 108k49 Restrictions should be given effect which express language of covenant authorizes.

Copr. (C) West 1996 No claim to orig. U.S. govt. works

(Cite as: 244 Ill.App.3d 413,**15, 613 N.E.2d 362,**363, 184 11.Dec.335,***336) In response to plaintiffs' motion, defendants submitted several affidavits. One such affidavit was from Joyce Weedon. In her affidavit, she stated: "[S]ince February 14, 1992 [,we] have used the premises for a bed and breakfast establishment while we used the property for a private dwelling for our family only. [(5.)] Two bedrooms on the premises have been used as sleeping rooms for guests. These rooms were intended to serve no more than two transient guests per night, although occasionally such a room has also been used by a baby of the other quests. On two occasions to accomodate unusual situations, [we] allowed a third couple to use our bedroom and we slept in a bedroom on the third floor. Otherwise, no part of the premises [was] used as a

guests [did] not [exceed] four." Defendants had one "temporary resident" in their home from February 17, 1992, through May 28, 1992. She paid defendants approximately \$160 per week. Normally, defendants only had guests on weekends, although they did have one quest from Sunday to Thursday each week from May 4, 1992, to July 16, 1992. Based on defendants' use of the residence, Robert D. Espeseth, coauthor of Developing a Bed and Breakfast Plan and an associate professor at the University of Illinois, and Vickie Weger, president of the Illinois Bed and Breakfast Association, maintained the bed and breakfast establishment operated by defendants came within the definition of **364 ***337 a "bed and breakfast homestay." A "bed and breakfast homestay" is defined as:

"[a] private, owner-occupied residence in which the frequency and volume of

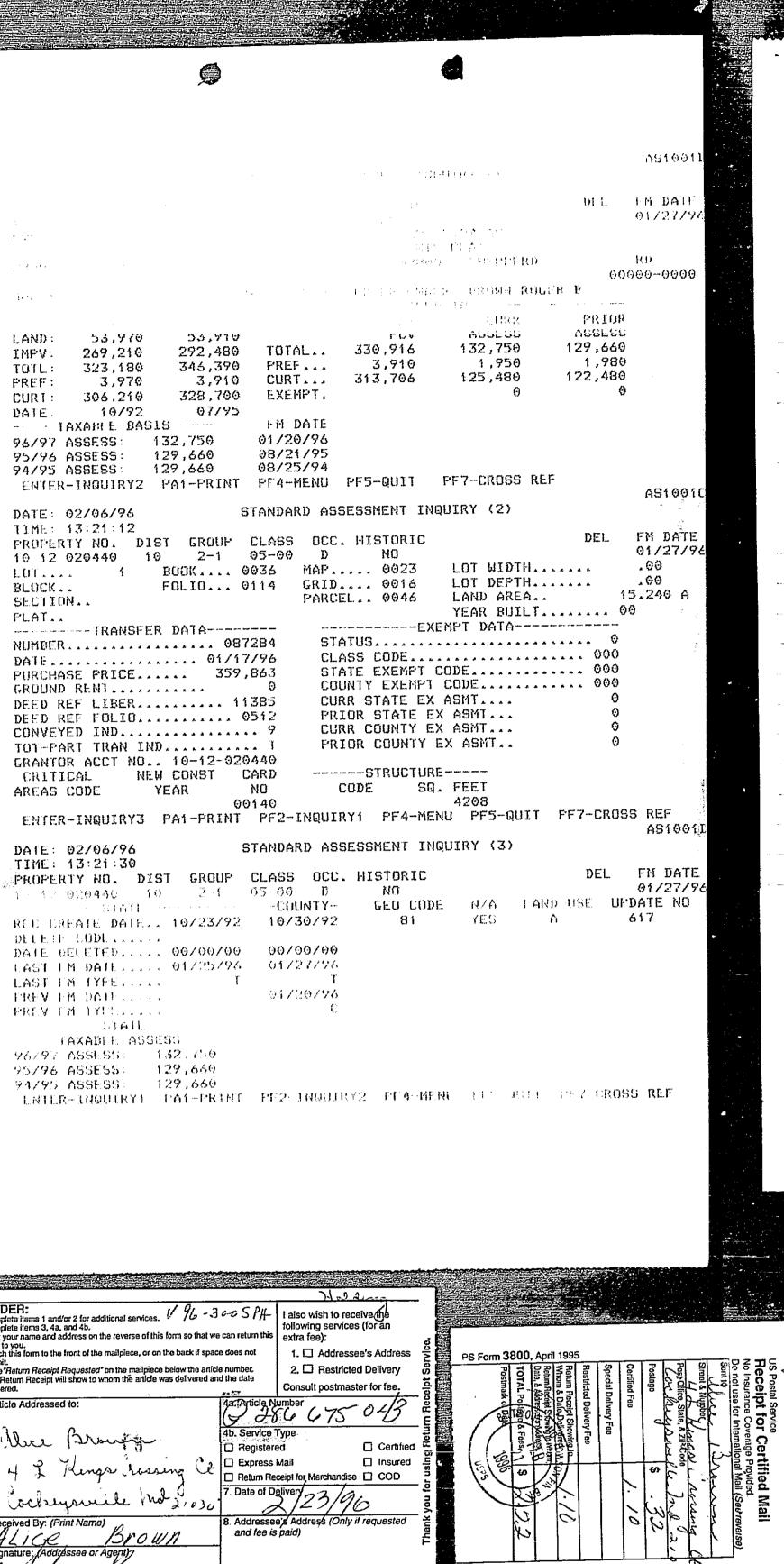
sleeping room for any guest. Except as otherwise stated * * *, the number of

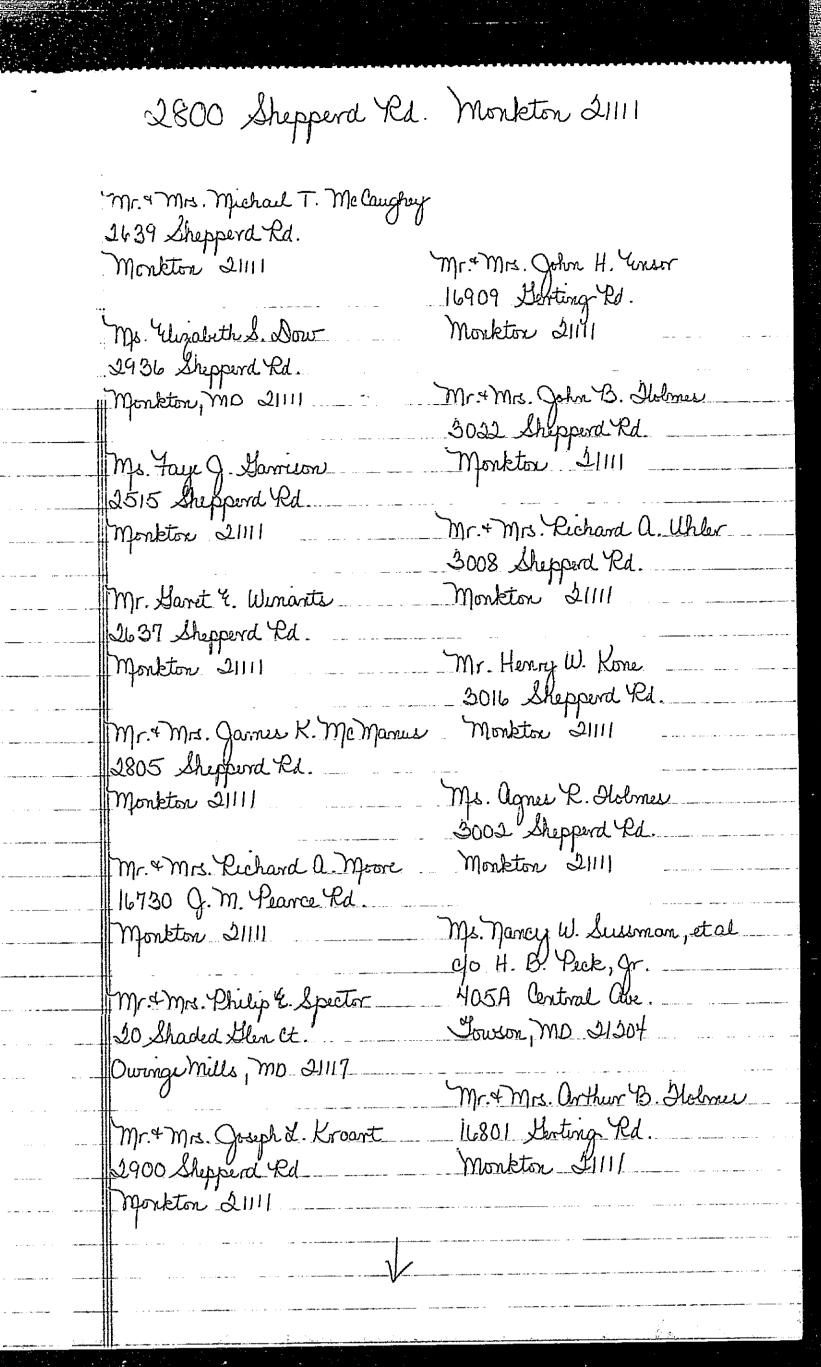
[bed and breakfast] visitors are incidental to the primary use of the building as a private residence. One to five guest rooms are made available to transient visitors and provide supplemental income for hosts. Breakfast is the only meal served and is included in the charge for the room." R. Buchanan & R. Espeseth, Developing a Bed & Breakfast Business Plan 1 (1991). According to another source, "[bed and breakfasts] are either private residences where the owners rent spare bedrooms to travelers, or small, familyoperated inns offering a special kind of warm, personal hospitality." (B. Rundback, Bed & Breakfast U.S.A. 1991 1 (1991) (hereinafter Bed & Breakfast).) A bed and breakfast, "in the purest sense, is a private home, often referred to as a 'homestay,' *416 where the owners rent their spare bedrooms to travelers." Bed & Breakfast at 4. X

After hearing, the trial court granted the motion for summary judgment, finding the covenant was unambiguous and conducting a bed and breakfast on the premises violated this covenant. The court enjoined the defendants from using the residence in violation of the restriction and from conducting a bed and breakfast on the premises until the expiration of the restriction. This appeal followed.

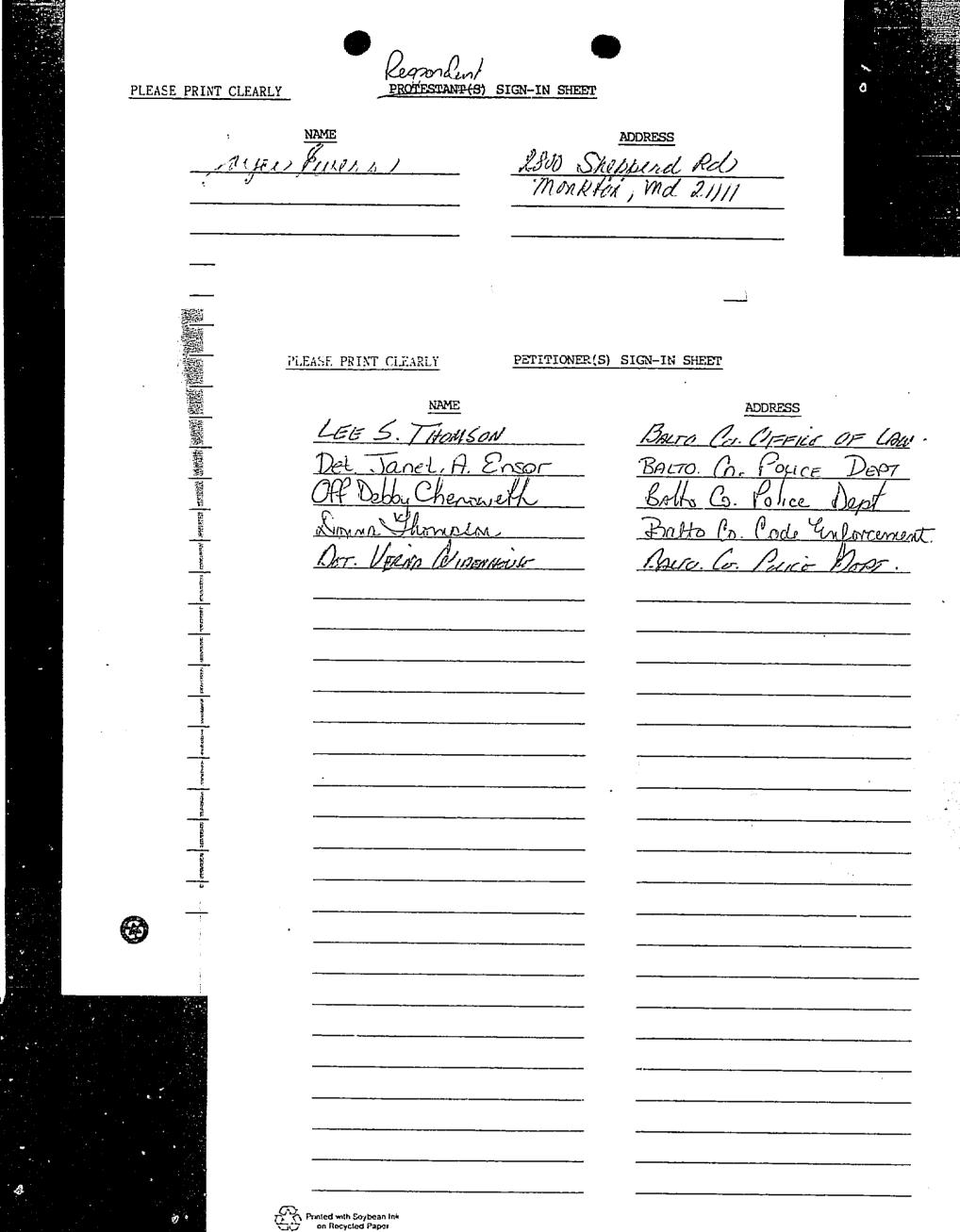
Summary judgment is properly granted when "the pleadings, depositions, and admissions on file, together with the affidavits, if any, show that there is no genuine issue as to any material fact and that the moving party is entitled to a judgment as a matter of law." (Ill.Rev.Stat.1991, ch. 110, par. 2-1005(c); see also Purtill v. Hess (1986), 111 Ill.2d 229, 240, 95 Ill.Dec. 305, 309, 489 N.E.2d 867, 871.) In evaluating the propriety of a trial court's entry of summary judgment the proper standard of review is de novo. (See Outboard Marine Corp. v. Liberty Mutual Insurance Co. (1992), 154 Ill.2d 90, 102, 180 Ill.Dec. 691, 696, 607 N.E.2d 1204, 1209; Illinois Municipal League Risk Copr. (C) West 1996 No claim to orig. U.S. govt. works 4 "L" KINGS CROSSING COURT COCKEYSVILLE, MD 21030

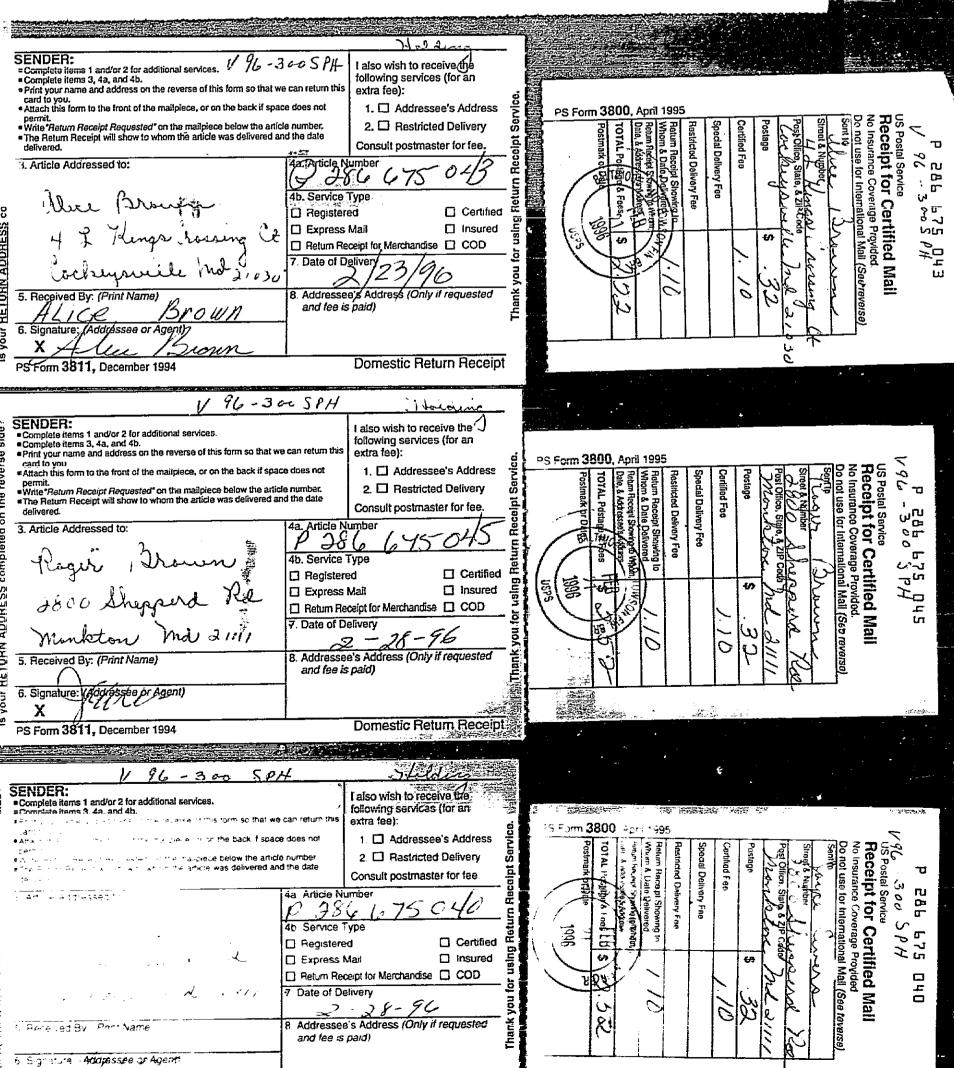
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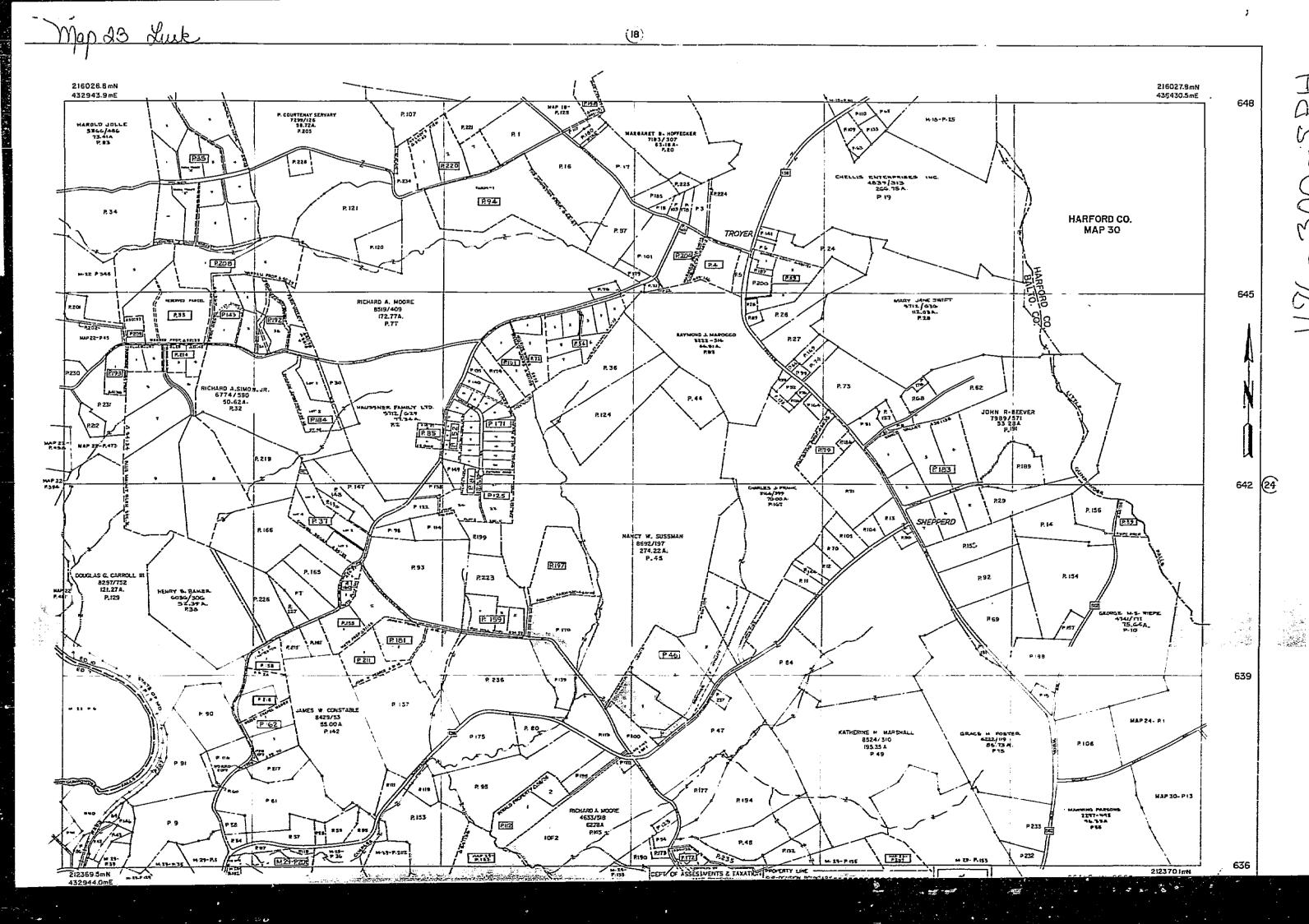
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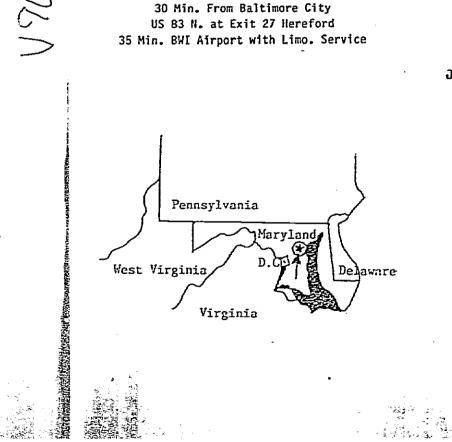




Domestic Return Receipt

PS Form **3811**, December 1994





1 Hour From Phila. Airport; US 95 S. to

Exit Bel Air Md. Rt. 24



275 yards apart

Hay Rides

Heated Swimming Pool Archery

> Croquet Volleyball

Ping Pong

Pinball Slate Pool Table

Horseshoes

Water Rafting

Rainbow Trout Fishing 9 Hile Bike Riding Stoned Path Antique Shopping Texas Bar-B-Q

Antique Horsedrawn Buggy Rides Campfires Tennis

Giant Color TV

Private Stream

Hiking Trails Touring: 25 miles from Baltimore's

Fox Hunting

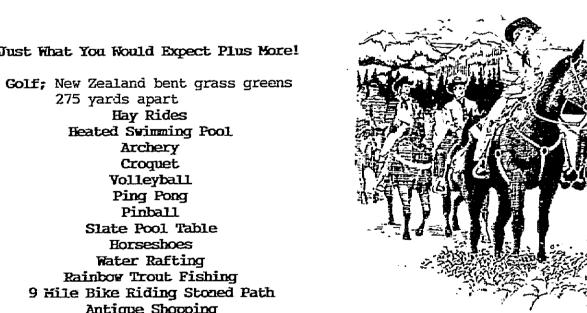
Maryland's Famous Hunt Cup Race; and

Two Other Point To Point Steeple Chase

Races Right Here In My Lady's Manor!

famous Inner Harbour!

THE LONE PARIS DUDE RANCH



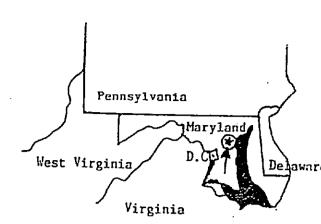
The Love Paris invites all our guest to experience a relaxing and funfilled getamy with us where you can live like a Carboy, while being treated like a King!





The Lone Paris Dude Ranch 2600 Skeppend Road Monkton, Manyland 21111 1-800-771-4005

LOCATION 1 Hour From Phila. Airport; US 95 S. to Exit Bel Air Md. Rt. 24 30 Min. From Baltimore City US 83 N. at Exit 27 Hereford 35 Min. BWI Airport with Limo. Service



Just What You Would Expect Plus More!

Golf; New Zealand bent grass greens 275 yards apart Hay Rides Public DE Properties Heated Swimming Pool McHannes Archery Croquet Yolleyball

> Ping Pong Pinball Slate Pool Table Horseshoes Water Rafting Rainbow Trout Fishing 9 Mile Bike Riding Stoned Path Antique Shopping

Footgans - Texas Bar-B-0 Antique Horsedrawn Buggy Rides Campfires openous in grant. Tennis Giant Color TV Private Stream Hiking Trails Touring: 25 miles from Baltimore's

famous Inner Harbour!

Fox Hunting Maryland's Famous Hunt Cup Race; and Two Other Point To Point Steeple Chase Races Right Here In My Lady's Manor!

THE LONE PARIS DUDE RANCH



The Lone Paris invites all aur guests to experience a relaxing and funfilled getway with us where you can live like a Carboy, while being treated like a King!



The Lone Paris Dule Ranch 2800 Shepperd Road Monkton, Manyland 21111 1-800-771-4005

The Lone Paris Dude Ranch is a year round resort
nestled in the scenic
horse country of Monkton,
Maryland. An 8000 sq.ft. French contemporary mansion will be your home while vacationing in this secluded, beautiful setting.

265 acreas are available for horseback riding. Horse and buggy rides provide a relaxing stroll along historic, picturesque backroads. An inground, heated pool and golf course or our property make for a completely all-inclusive resort.

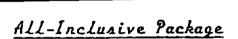
Depending on your annival date, various activities are scheduled which include hay-rides, campfines, Texas-style Bar-B-Q's, country dancing, sing-alongs, and quest talent shows. Recreational facilities include volleyball, horseshoes, croquet, a fitness room, a family game room, as well as a nature trail.



Nearby trout fishing and bicycle trails are popular with many of our quests. And if this isn't enough to entertain you, Baltimore's famous Inner Harbor is only 30 minutes south of our ranch!

The Lone Paris provides all meals during your stay in a luxurious dining room, famous for our Steinway Grand Player Piano, which accompanies dinner with relaxing melodies. An elegant setting complete with a grand fireplace with unsurpassed atmosphere and service, is where meals such as Roast Prime Rib of Beef, Southern Fried Chicken, and Chesapeake Bay Crab Cakes will be served to you in hearty portions.

We personally invite all of our guests to visit with us and experience a relaxing and funfilled getaway where you can live like a cowboy while being treated like a king!



3 days/2 nights \$149

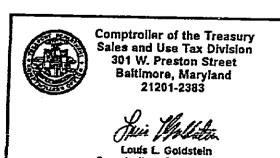
Rates are per person for entire stay package, based on 2 adults per room, and include meals, accommodation, use of facilities.
Children under 7 no charge if staying in room with parents. Service charge of 15% added to all rates plus tax. Deposit-Credit cand by phone for immediate confirmation on check by mail. A reservation is not definite until we confirm it. If we are notified of a cancellation 30 days prior to your arrival date, the full amount will be refunded. If we are notified within the 30 day cancellation policy, your \$100 deposit will be forfeited. Rates are per person for

Check-In:Rooms are available at 3 pm. You may wish to arrive earlier to use our facilities.
Check-Out is 12 noon.

Sorry, no peta permitted. We Look forward to your stay!



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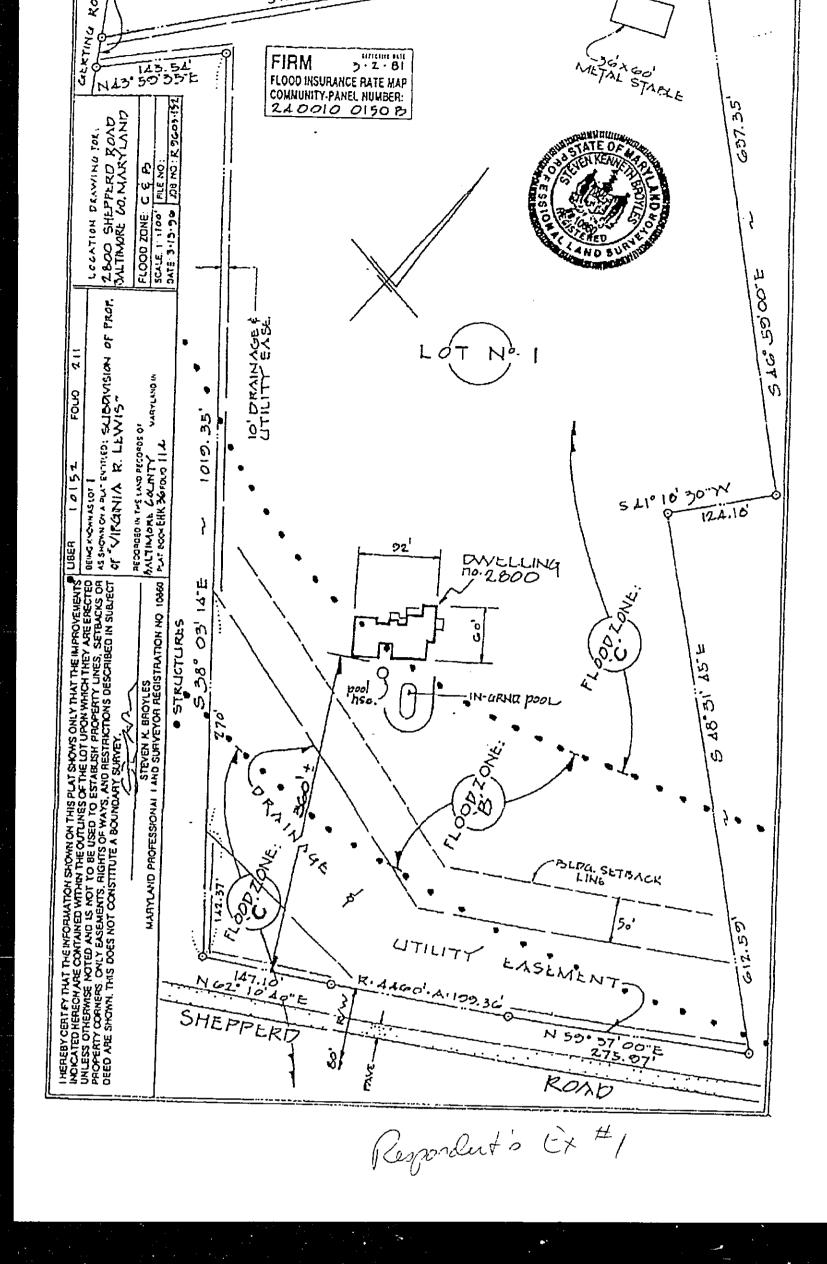
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A separate license is required for each place of business. Sales and Use Tax Registration Number

MONKTON MD 21111

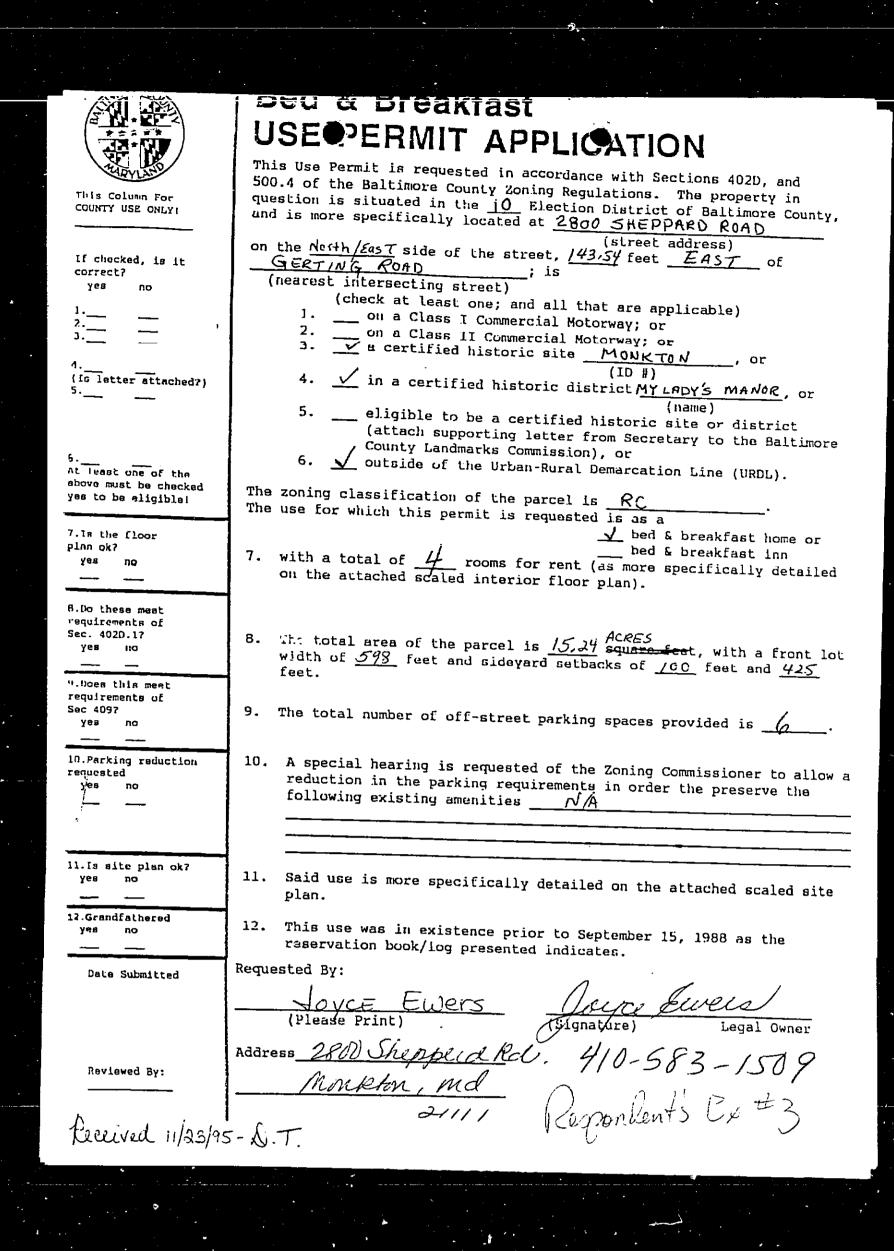
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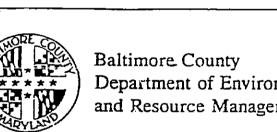
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FREEDOM 4972 ILCHESTER HOAD ELLICOTT CITY, MD. 21043

(410)-879-3911





Department of Environmental Protection and Resource Management

Central Regional Community Services North Point Government Center 7701 Wise Avenue Baltimore, Maryland 21222 (410) 887-7128 Fax: (410) 887-7098

Mr. Roger Brown 2800 Shepard Rd. Monkton, Md. 21111

Septymber8, 1995

Dear Mr. Brown:

As per your request, enclosed is a compilation of the information our office has concerning Bed and Breakfast Operations.

If you have any questions, please contact me at 887-7135.

Very truly yours, Glenn Bettuer Glenn Bittner, R.S. Food Plans Review

GB:kn Enclosure

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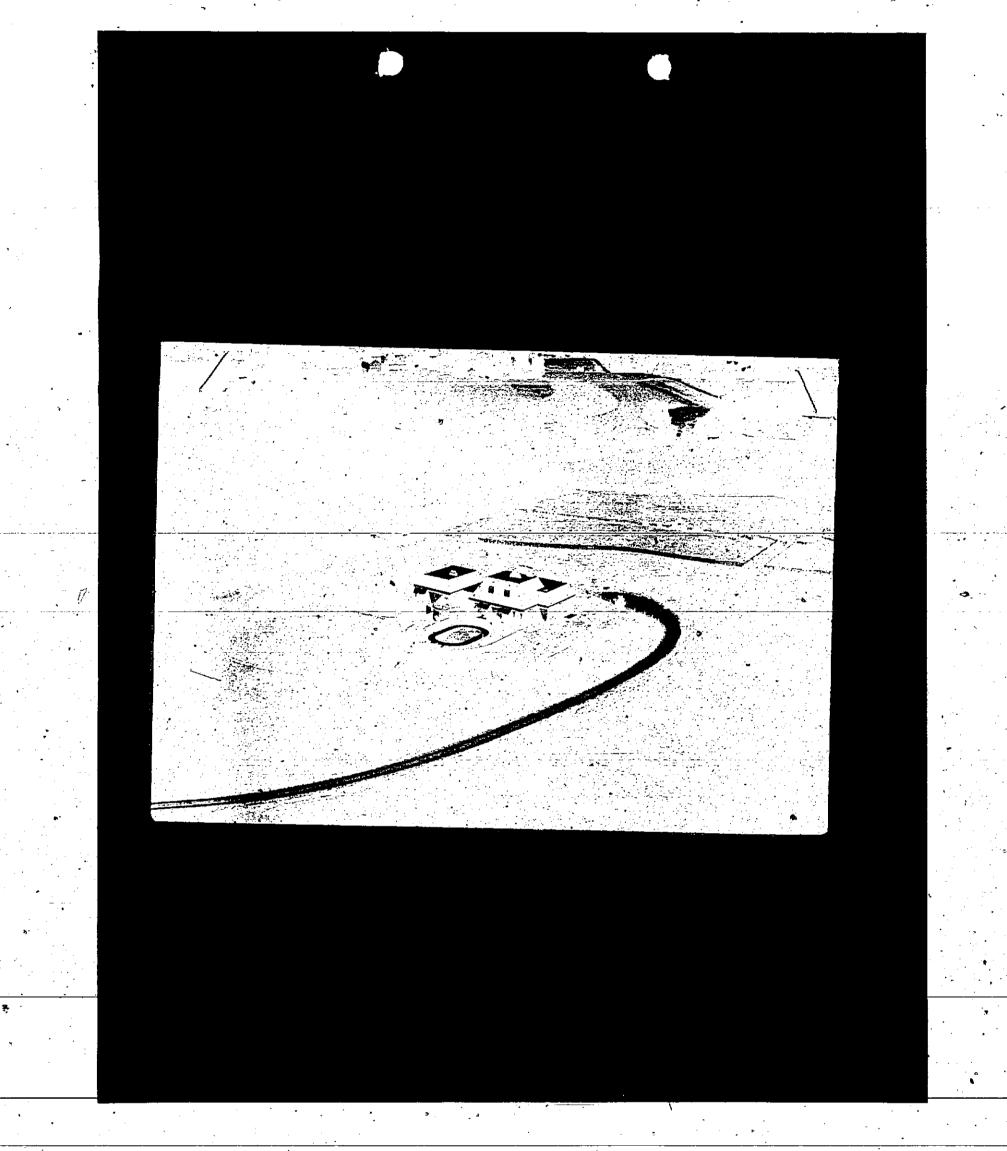
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